VERBATIM PROCEEDINGS

PUBLIC HEARING

OLD SAYBROOK PLANNING COMMISSION

"THE PRESERVE"

JANUARY 5, 2011

OLD SAYBROOK MIDDLE SCHOOL 60 SHEFFIELD STREET OLD SAYBROOK, CONNECTICUT

1	Continued verbatim proceedings of a
2	hearing before the Old Saybrook Planning Commission, in
3	the matter of "The Preserve," held at the Old Saybrook
4	Middle School Auditorium, 60 Sheffield Street, Old
5	Saybrook, Connecticut on January 5, 2011 at 7:30 p.m
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7	
8	
9	
10	CHAIRMAN ROBERT McINTYRE: Good evening,
11	ladies and gentlemen. We need to open up the regularly-
12	scheduled meeting, Wednesday, January 5, 2011 at 7:30 at
13	the Old Saybrook Middle School.
14	The first order of business is the call to
15	order, and then second is roll call. Tonight, all voting
16	members are here, members of the Planning Commission.
17	There will be no need to seat any alternates at this time.
18	The first thing like to do is move regular
19	business, item number three, down below item number four,
20	so we can get right into the public hearing. Can I get a
21	motion for that?
22	MR. DONALD RANAUDO: I'll make a motion.
23	CHAIRMAN MCINTYRE: Motion is made by Don.
24	MR. ROBERT MISSEL: I'll second it.

1	CHAIRMAN MCINTYRE: Seconded by Bob. Any
2	discussion? Hearing none, all in favor?
3	VOICES: None.
4	CHAIRMAN McINTYRE: Opposed? Can everybody
5	out there hear me? I can't hear myself tonight.
б	The next order of business is number four,
7	Public Hearing, "The Preserve" Modification to Approved
8	Special Exception for Preliminary Open Space Subdivision
9	Plan for 226 total dwelling units 925.82 acres and Open
10	Space of 556.83 total acres, Ingham Hill & Bokum Roads,
11	M55/L3, M56/L6, M61/L15, 17 & 18.
12	Residence Conservation C District, Aquifer
13	Protection Area. Applicant, River Sound Development, LLC,
14	Owner, Agent, David M. Royston, Esquire. Tonight, we are
15	continuing the public hearing.
16	Christine, do you have anything for
17	tonight?
18	MS. CHRISTINE NELSON: In your packets, you
19	received more exhibits. They're marked, and you have an
20	exhibit list that's up-to-date as of tonight. And,
21	Joanne, do you have some exhibits to distribute?
22	MS. JOANNE RYNECKI: I did it.
23	MS. NELSON: Oh, you did it already? Okay.
24	Thank you.

1 CHAIRMAN MCINTYRE: For those of you who 2 couldn't get it, Christine was just advising us that we 3 got additional information in our packets when we picked 4 them up from Town Hall, and that's all she was talking 5 about. 6 Just so everybody understands, some of you 7 may have not been here last month, the first thing in the 8 public hearing how we run it is that the Applicant will 9 get up, and he'll address any of the concerns from last 10 month. 11 He'll give you a summary, then I will open 12 up the floor to the public for the public portion of the 13 public hearing, and then we'll close that portion, and 14 then the Board will be able to ask the Applicant questions as they see fit. 15 16 Once again, anyone who has a cell phone on, please turn them off. If you need to talk to somebody, 17 please go outside in the hallway. And, as you did see, 18 19 the staff of the, custodial staff has asked that nobody 20 bring food or drink into the cafeteria, I mean into the auditorium here. 21 22 Okay. Attorney Royston? You've got to 23 turn it on. 24 MR. DAVID ROYSTON: David Royston. I'm the

attorney for the applicant, River Sound Development, LLC. 1 2 3 CHAIRMAN McINTYRE: Just so everyone 4 understands, let me explain what the microphones are for. 5 The microphones that we see in front of us on the table 6 and the additional ones are for recording. We have the 7 electronic recording device there, and it will not transmit over the PA system. 8 9 The only two mikes that will play over the 10 PA system is this one here and one that Attorney Royston 11 has that you'll be using to express your -- thank you. 12 MR. ROYSTON: I'll try not to screw up the 13 acoustics. Again, David Royston. I'm the attorney for 14 the Applicant, River Sound Development, LLC. Consistent with the ground rules that were originally set, we will 15 16 try to simply respond and supplement the material that we had provided to the Commission. 17 As you recall, we made a relatively brief 18 19 presentation at the meeting on December 1, 2010, and, in 20 that presentation, we gave you background information with 21 respect to who the Applicant was, what it had acquired by a special exception in 2005, what actions had occurred 22 23 after 2005 with respect to proceeding with the special 24 exception that you granted.

1 Also, describing the litigation and 2 particularly relating to the wetlands aspect of the 3 original special exception what we were trying to do. 4 We had received some of the review comments 5 from our application by the approximately the 23rd of 6 November, and what we said to the Commission at that point 7 is that we would attempt to address those comments and review statements and the like in an organized fashion by 8 9 providing you with a written statement, as to what issues 10 that we were prepared to address by plan revisions, or by 11 conditions, or modification proposal, what part of those comments we would address and plan changes, a six-sheet 12 set of plans that you received with the application. 13 14 And we would attempt to advise you, as to 15 those items that we were not addressing, specifically, by 16 agreeing to as conditions or incorporating into our plan, 17 and to provide you the reason why not. After the meeting of December 1, 2010, we 18 19 received additional comments. We also, the Applicant, had 20 the opportunity to meet with a number of the agencies, who had made comments, but with whom we have not had any 21 dialogue or any opportunity to tell them what we were 22 doing, what we were not doing, which I think is important 23 24 to understand in this application.

After the meeting on December 1st, we met 1 2 with the Regional Planning Agency. We met with the 3 Conservation Commission. We met with the Police 4 Commission. 5 Those meetings were helpful and productive. 6 We also had the opportunity for further dialogue with the 7 Parks and Recreation Commission. Again, those meetings 8 and dialogue were extremely helpful in developing the 9 plan, developing what we are asking for as a modification 10 to the special exception. 11 I don't know whether I'm still acoustically 12 13 CHAIRMAN MCINTYRE: You're still on, but 14 just turn it down, I think. You need to hold it closer to 15 your mouth. 16 MR. ROYSTON: Thank you, Mr. Chairman. Т 17 will always abide by your instructions in this regard. So, as a result of these meetings, we did 18 19 wait as long as possible to try to respond, so that we 20 would have an opportunity to receive all the comments, and 21 we did, as was requested by the Land Use Department, provide 20 sets of our, 18 sets of our response, our 22 23 specific written response to reviewer comments, as well as 24 18 sets of a revised plan. Those revised plans, again,

1	were for the purpose of addressing specific comments.
2	The plans of mice and men often go awry,
3	and, in this case, similarly, we received comments after
4	we had provided you with our written response.
5	We received a response from the Regional
б	Planning Agency, which we're basically prepared to address
7	here orally, but, most significantly, we received a report
8	from Nathan Jacobson and Associates, Jeff Jacobson's firm,
9	which was dated December 30th, and I did not receive it,
10	and I don't think Bob Doane received that until January
11	3rd.
12	Clearly, because a lot of his comments were
13	technical in nature, it would be impossible to attempt to
14	provide them in a plan set for revisions for the plan.
15	Also, it was obvious that Mr. Jacobson had
16	not had the opportunity to revise a plan set, dated
17	December 29, 2010. That was the revised plan set that was
18	submitted to the Land Use Office on that date. His
19	letter, comment letter memorandum was dated December 30th,
20	so, obviously, he didn't have an opportunity to see those
21	plans, which we believe address a substantial number of
22	his comments, but not all of them were addressed.
23	I'm not sure how is the best way to handle
24	this, Mr. Chairman. I want to submit some items for the

1	record, and, so, what I'll do is I will, if I may, just
2	approach you and your clerk and just provide you with
3	those copies, and I'm hoping it will be picked up on your
4	microphone.
5	CHAIRMAN McINTYRE: Sure.
6	MR. ROYSTON: First, one of the items that
7	I mentioned to you on December 31st, when I went through
8	the litigation and I said there was one last bit of
9	litigation, which, as of December 1st, I did not have any
10	information with respect to, and that was an appeal by the
11	CFE and Robert Lorenz to the Supreme Court of Connecticut
12	to attempt to have them re-hear an Appellate Court
13	decision, which upheld a modified wetland permit for a
14	golf course on The Preserve property.
15	That was a permit issued in 2000, an
16	approval by the Wetlands Commission in the year 2000,
17	which went through up and down litigation.
18	As it turns out, on December 2nd, we
19	received notification from the Supreme Court that the CFE
20	petition had been denied, so I just want to submit that
21	for the record here.
22	Its significance, as to this application,
23	is limited. It is limited, because just as the litigation
24	regarding another golf course layout in The Preserve

1 property has been concluded. 2 What we're attempting to do is change 3 nothing regarding the central core of the property. We 4 are attempting to do nothing to affect the special 5 exception requirement regarding that central core. We are seeking to modify the special 6 7 exception, but not in that regard. 8 CHAIRMAN McINTYRE: For the record, that 9 was Exhibit No. 53. 10 MR. ROYSTON: Also, the reason why it does 11 have any significance is because under the zoning 12 regulation that you're operating, that is the zoning regulation section 56, which provides that this Commission 13 14 may require an applicant to file a special exception for 15 an open space subdivision, so we have 50 percent open 16 space. 17 The Zoning Commission says you hear the special exception. You are the one that deals primarily 18 19 with the situation on the ground, so the Zoning Commission 20 says you grant the special exception. You did that in 21 2005. 22 The regulation now says that the final 23 plans under your preliminary approval have to be filed 24 within three years of the date of termination of any

litigation, which would prevent a filing of those plans, 1 2 or March 23, 2015, whichever is later. 3 That being the case, this would mean that, 4 unless there is additional litigation, and our hope is 5 there will not be, if there is no further litigation, then 6 the outside date would be December 2, 2014, approximately 7 three years. That would be the final date for submission of the final plans for the subdivision approval. 8 9 The second item I'd like to provide you now 10 is a supplement to the responses that we provided to you 11 on December 29th. 12 CHAIRMAN McINTYRE: Is that Exhibit 43 13 you're referring to, your original letter? 14 MR. ROYSTON: The original letter, December 29th, has been marked as Exhibit 43. That's correct. 15 So that's as of the 29th, and in that response we indicated 16 that we were meeting with the Police Commission. 17 We had met with the Police Commission on 18 19 the 27th of December, and, as a result of that meeting, 20 that we were going to try to address the Fire and the 21 Police Department comments in their letters that you have already received. 22 23 And, so, we did that, and, so, part of that 24 is a supplement. The supplement also makes a couple of

1	corrections to sort of disconnect between the plans and
2	the statement and the response that we provided to you,
3	and I'll just go over one of those.
4	In responding to the recommendation, that
5	we provide 10 acres of recreational area in the Ingham
6	Hill Road side of this particular development.
7	In complying with that recommendation, we
8	increase the area of open space under this application, so
9	if you take a look at that new map, you will see that
10	instead of involving 43 acres on Ingham Hill Road, we are
11	involving 50 acres on Ingham Hill Road.
12	The additional seven is a result of the
13	addition of recreation areas. And if you wonder why it
14	only was seven, it's because we reduced lot areas by three
15	acres, in order to accommodate 10 acres of recreational
16	land.
17	CHAIRMAN MCINTYRE: Is that all Ingham
18	Hill?
19	MR. ROYSTON: All on Ingham Hill.
20	CHAIRMAN MCINTYRE: Okay.
21	MR. ROYSTON: So it's only on the Ingham
22	Hill area that it was reduced by that amount. There was a
23	slight increase in the area of the PRD on the west to
24	allow for parking at a trailhead, but there was pretty

1	much an offset on that particular area.
2	The bottom line is that we had referred to
3	the central core of the property. That is the area line
4	to the east and northeast of Ingham Hill Road all the way
5	to the Valley Railroad and Westbrook town line of the
6	northwest and the Great Cedars to the south.
7	We refer to that as 816 acres. Actually,
8	it's 811 acres. All of this is now, if you do the
9	calculations on the map.
10	I have a number of these amendment
11	supplements for the Commission.
12	CHAIRMAN MCINTYRE: This will be Exhibit
1.0	
13	No. 54.
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1 MR. ROYSTON: And I'll just let you know 2 that in the response that we've provided to the 3 Commission, that supplement, dated January 5th, attached 4 to it is a section of that map, but it's only the section 5 immediately adjacent to our property, so the whole map is 6 in the record. 7 And the last item relates to our need to be 8 able to respond more fully to Mr. Jacobson's comments. 9 There were certain items that he had requested, such as 10 spot elevations along certain of the roadway, certain test 11 pit data, which we submitted the test pit data on December 12 1st. 13 I believe test pit data was also 14 transmitted to Mr. Jacobson's office, but it appears that 15 he may not have had received all the test pit data. At 16 any rate, we're prepared to -- we wanted to make sure he 17 had it. There's also other information that is required, we believe required of that. 18 19 We also are aware that your foresight as 20 the Town Planner has reserved this room for this facility 21 for your meeting on January 19th, and, so, we are going to request an extension of time and consent to an extension 22 23 for continuation of the public hearing until your regular 24 meeting on January 19, 2011.

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1	CHAIRMAN MCINTYRE: That will be Exhibit
2	56.
3	MR. MARK BRANSE: What is 56?
4	CHAIRMAN MCINTYRE: Fifty-six.
5	MR. BRANSE: Is the what?
б	CHAIRMAN McINTYRE: It's the extension.
7	You all set, Mark?
8	MR. BRANSE: Yes, thank you.
9	MR. ROYSTON: Those are the only exhibits
10	for the record that I want to present at this time, so,
11	with your permission, I will return to my place.
12	CHAIRMAN McINTYRE: Attorney Royston, is
13	there any reason we didn't get copies for everyone on this
14	one, the map?
15	MR. ROYSTON: The map, itself, was
16	referenced in our response of December 29th. We indicated
17	that the Land Use Department report requested that we
18	extend the boundary, extend the proposed roadway in our
19	Bokum Road subdivision to the boundary line of that
20	Ponkowski(phonetic) property, and, in our response, we
21	said we had done so and referenced the map number,
22	indicating, however, that you had all lots adjacent to the
23	River Sound property, and, for this reason, we were
24	bringing our roadway to the boundary line of that property

at what we felt was the most appropriate location. 1 2 However, without having a copy of the map, 3 itself, we thought that our observation or comments might not be clear to the Commission, so that's the reason why 4 5 we provided the map. 6 As I indicated, we feel the need that we 7 will have to address Mr. Jacobson's comments more 8 specifically, and, for that reason, I've requested an 9 extension of time for the completion of the public 10 hearing. 11 Similarly, there may be other materials, 12 which are submitted for the record this evening, which, 13 obviously, we would want to have an opportunity to respond 14 to. 15 I'm going to very guickly, if I can, 16 specifically go over a very, very general statement, as to 17 what our modifications to the plans are, and the modifications to the plans essentially incorporate the 18 recommendations that have been made, particularly by the 19 20 Conservation Commission and the Land Use Department, that 21 we reduce any proposed building lots to the minimum size allowed in an open space subdivision and residency 22 district. That is 60,000 square feet. Some of our lots 23 24 exceeded that in our original plan that we followed.

1	The purpose of doing that was to take all
2	that land, which was incorporated into lots, but was under
3	conservation restriction, and to place that in ownership
4	of an independent entity, either being the Town or such
5	other entity as you might designate under your
6	regulations.
7	So all the lots in our open space
8	subdivision plan on Bokum Road and Ingham Hill Road have
9	been reduced to the memo.
10	The second aspect of that reduction is
11	that, and I think your Town Planner may be able to shed
12	any light on this aspect of it, the section 56 open space
13	subdivision regulation has a provision, which says, in the
14	residency district, if you do not have public water, your
15	lot still has to be 60,000 square feet in an open space
16	subdivision in a residency district. That's where we are.
17	The same section says you don't have to
18	have 60,000 square feet in the Triple A district, provided
19	you show that you can reasonably accommodate septic and
20	well.
21	And it's an anomaly in the regulations,
22	it's a section, which I believe is probably
23	unconstitutional, because I'm not sure how you can say to
24	someone we're going to require you to go from 10 percent

1	open space to 50 percent open space in an open space
2	subdivision, but, as a practical matter, you don't get any
3	lot reduction if you don't have public water.
4	There's no need to argue that. I think
5	that, I would hope that it would be a modification to the
6	regulations before final plans were filed, which would
7	correct that discrepancy.
8	That would allow greater reduction in lot
9	sizes and an increase in the amount of open space, subject
10	to the requirements A. You still need to provide
11	appropriate separating distances and compliance with
12	health codes for water and septic, and, B, the additional
13	land area should support and enhance the open space
14	objectives of the regulations.
15	And River Sound has indicated its support
16	of such a regulation change, which reduces lot size. And
17	you may say, well, of course, sure, why not? Think about
18	it. Our plan right now gives us a maximum number of lots
19	that we are going to be able to obtain on these locations.
20	And even if your open space regulations
21	allow a reduction in those lot areas, River Sound does not
22	get any additional building lots. It simply gets smaller
23	lots, lots, which may be less valuable, but it provides
24	additional open space.

1	It provides that additional open space,
2	which the regulation was intended to produce. That is
3	part of the major change in the plan set to reduce all
4	those areas.
5	The second area modification in the plans
6	is simply to dot the Is and cross the Ts with respect to
7	those issues raised by developers, by reviewers, not by
8	developers, but by reviewers. Developers might have a
9	different point of view, as to what changes might be made.
10	And we have attempted, strenuously, to meet
11	those requirements that can be made under your
12	regulations, and to the extent we cannot meet those
13	requirements, we have suggested that if a waiver of the
14	subdivision regulations, as appropriate, and the Planning
15	Commission thinks that we ought to be applying for one,
16	this special exception can require that we apply for one.
17	And the third area of what we attempted to
18	do in writing and on the plans by notes and the like is to
19	clearly indicate that what we are doing fits into the
20	special exception that you originally granted, which
21	remains in effect, except as modified by our application.
22	This becomes extremely important when we
23	get to issues related to whether or not offsite
24	improvements are required, and that is offsite

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1	improvements under current subdivision law applicable to
2	areas beyond your own property's road frontage.
3	Again, I think you will need to consult
4	with your counsel, but our written documentation indicates
5	that we acknowledge that the special exception requires
б	us, River Sound, or any other developer, to consider and
7	address the added traffic burdens that full development,
8	full development of the property will impose upon Ingham
9	Hill Road and Bokum Road, in particular.
10	And by full development, that is that
11	authorized by your original special exception in 2005, 221
12	housing units, a golf course country club, a fire
13	substation, infrastructure for a water tower, a
14	maintenance facility, all those things. What traffic
15	burdens are they going to impose that this needs to be
16	acknowledged and addressed, as to what offsite
17	improvements are required.
18	And I want to emphasize to acknowledge that
19	these need to be addressed does not agree to any specific
20	suggestion or recommendation that has been made by any
21	reviewing agency.
22	A comment has been made regarding the
23	change in the intersection of Bokum Road and 154. That
24	intersection, obviously, is far removed from this

3it is going to reconfigure that intersection.4That decision will need to be made to a5later day, based upon what evidence is provided to the6Planning Commission by its consultants, by the applicant7consultants, so we want to be forthright, and I believe8have been in all our documentations, that, yes, that9condition still exists under the special exception,10although no specific offsite improvements have been, at11this point, at this preliminary stage, agreed to.12Having said more than you probably want to13hear from me, I will conclude by turning this proceeding14the Applicant's presentation, over to Bob Doane to show15you, specifically, the changes that have been made in th16plans.17You have the plans, and he's prepared to18basically describe and show you those. I also I'm going19to ask Michael Kline, who is here again this evening, to20speak specifically about two things.21One is the environmental impact of the22changes that we have made. I think, hopefully, you will23confirm they're for the better.	1	property, however, to say that this will be acknowledged
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23 confirm they're for the better.	21	One is the environmental impact of the
-	22	changes that we have made. I think, hopefully, you will
	23	confirm they're for the better.
24 Most importantly, with respect to vernal	24	Most importantly, with respect to vernal

1	pool number 37, located on the (indiscernible) parcel,
2	which is adjacent to the roadway that was proposed and
3	approved in 2005, the roadway that is part of the wetlands
4	application in late 2005, that was decided in 2006, I
5	think it's appropriate that he comment about that road,
6	particularly in relationship to the vernal pool.
7	Thank you very much, and I'm going to turn
8	it over to Bob.
9	MR. ROBERT DOANE: Good evening. I'm Bob
10	Doane, Professional Engineer and licensed Land Surveyor,
11	here on behalf of River Sound.
12	I have six boards that have the plans that
13	you have in front of you, and they are numbered the same,
14	RS-1 through RS-6, and the first plan I have indicated
15	that is (papers on microphone) to include additional
16	approval conditions.
17	What this is, this is the original that
18	is the original special exception plan, and there was a
19	section of walkway that was missing.
20	CHAIRMAN MCINTYRE: Bob, can you address
21	which map you're speaking to?
22	MR. DOANE: Yes. I'm pointing to RS-1.
23	Let me try to move this closer. The revision date is
24	12/29/10 in the upper right-hand corner.

1 CHAIRMAN MCINTYRE: Thank you. 2 MR. DOANE: Okay and we have added a line 3 that was missing on one of the layers, and now this plan -4 5 CHAIRMAN McINTYRE: Mr. Doane, what line б was missing? 7 MR. DOANE: It was a walkway from the center core down to Ingham Hill. That was pointed out 8 9 that that was missing on the previous sheet, but that has 10 been added, and it's reflected in the revision date. 11 The second sheet, RS-2, was revised to 12 reflect a pod layout. 13 COURT REPORTER: One moment, please. 14 MR. DOANE: Was revised to reflect our pod 15 layouts, which I'll get into the details of each of those 16 revisions. Also on this sheet, we have added the aquifer 17 protection zone. CHAIRMAN McINTYRE: Can I interrupt you for 18 19 just one minute? Just so that we can understand it, we 20 keep calling the little pods different names. 21 MR. DOANE: Yes. CHAIRMAN McINTYRE: So if we can try to 22 23 come to an agreement, that like the pod was the Bokum pod, 24 the Ingham pod and the Westbrook pod?

1 MR. DOANE: Okay. 2 CHAIRMAN McINTYRE: Thank you. 3 MR. DOANE: Near the Westbrook pod, we have 4 shown the aquifer protection zone, and on sheet RS-3, 5 which is the Ingham Hill Road section, we have reduced all the lot sizes to 60,000 square feet, have combined the 6 7 conservation easements that we originally proposed for the conservation descriptions. We have combined those with 8 9 the open space, and we have modified lots one, 11 and 12, so that the edge of the lots are outside of the 100-foot 10 11 regulated area. 12 Those are the significant changes on the 13 There were some other minor changes. We have plan. 14 indicated the open space area associated with the athletic field as being 11.45 acres. It would be on the western 15 16 side of the Ingham Hill Road pod. There were other minor changes, but those 17 are the significant changes on that plan. Again, the 18 revision date in the upper right-hand corner is 12/29/10. 19 20 RS-4 is the Westbrook section. This has 21 been modified to show the future access roadway, and on the eastern edge of that access, we have shown a staging 22 23 area and a proposed trailhead staging area, I mean parking 24 area, excuse me, and a proposed trailhead.

1	We have also added a zoning table, and I
2	failed to mention that on the RS-3 we also added the
3	zoning table to that to demonstrate the compliance with
4	the zones for each of the proposed lots.
5	While I'm on this sheet, we have added five
б	notes on the plans, and they're typical to all the sets.
7	We added a 10-foot pedestrian easement on the Ingham Hill
8	Road to connecting around the adjoining property.
9	We have indicated that the final
10	subdivision plan for Ingham Hill Road will represent the
11	divide with the conveyance to the Town of Old Saybrook.
12	The area required to widening Ingham Hill Road, we're not
13	proposing that at this time, but we will in the final plan
14	provide for that area.
15	Number three, final subdivision plan shall
16	provide for a stonewall reconstruction along boundary line
17	where appropriate, per section 4.4.8.
18	Number four, section 5.1.2D of the
19	subdivision regulations require retention and protection
20	of large isolated trees, which would include Wolf trees. I
21	know this was a topic of conversation when we had our site
22	walk on these items.
23	The fifth note, which refers to the ball
24	field, the final location of the ball field shall be

1	determined after consultation with the Park and Rec
2	Commission and shall include to demonstrate feasibility to
3	pedestrian and vehicular access to playing fields at
4	different levels.
5	The plan shall provide that the developer
б	shall have the obligation to do the clearing, rough
7	grading and stabilization. Those are the reference notes
8	on that RS-4.
9	On RS-5, this is the (indiscernible) piece
10	of the Bokum Road section, and this is our conventional
11	(papers on microphone) conceptual standard plan, which
12	demonstrates the potential mock-field for the site. With
13	this plan, we have a modified plan, particularly lot one.
14	I had pulled the property line between lot one and two,
15	again, to the south to fit the 200-foot-square and allowed
16	moving the naval area.
17	This was a comment that was in Jeff
18	Jacobson's letter and, also, the staff report, that the
19	naval area had some wetlands in it, so we pulled that out.
20	And when we do a town road along the edge
21	of the property, the existing house no longer complies
22	with zoning, so in the standard conceptual plan, the house
23	would be removed, because it wouldn't comply with the 50-
24	foot setback requirement of C zone.

1 We have also added, again, on this sheet, a zoning table that shows the typical requirements for a C 2 3 zone. 4 CHAIRMAN McINTYRE: What is the revision of 5 that? 6 MR. DOANE: The revision is 12/29/10. 7 CHAIRMAN MCINTYRE: That's each map? MR. DOANE: RS-5. 8 9 CHAIRMAN McINTYRE: Our RS-5 is different 10 than yours. 11 MR. DOANE: I enlarged this, so that I 12 could see it for my presentation. 13 CHAIRMAN MCINTYRE: Okay. 14 MR. DOANE: I'm sorry. It's the same 15 zoning table that you have. I just beefed it up, so I could see it. 16 17 CHAIRMAN MCINTYRE: Okay. MR. DOANE: Easily. On RS-6 is the open 18 19 space layout for the Bokum Road property, and, 20 essentially, what we did was reduce all the lot sizes down 21 to 60,000 square feet. We took away the conservation easements by combining the open space land with the open 22 23 space, the bulk of the open space, and we extended the 24 cul-de-sac.

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1	And the reason we extended the cul-de-sac,
2	because we were asked in the staff review letter to extend
3	it and allow a connection to the Ponkowski parcel, so we
4	essentially extended the road, so we could wrap around and
5	tie into the eastern, excuse me, western side of the
6	Ponkowski property from the eastern side of River Sound
7	property.
8	If the Ponkowski property gets developed as
9	the approved plan or the plan that's on file now, this
10	connection wouldn't happen, because it would be to the
11	back of the lots, so, in that instance, we'd probably pull
12	the cul-de-sac back and do an offset cul-de-sac, as
13	recommended by your engineer, probably in a similar spot
14	to the conceptual standard plan.
15	There are some issues that were brought up
16	in Jeff Jacobson's letter that I will respond to as
17	quickly as I can, but it will take more time than I had
18	before tonight's meeting.
19	And, with that, I'll stop talking and hand
20	over the mike.
21	MR. BRANSE: For the record, Mark Branse.
22	Just a question. I wasn't sure what Mr. Royston was
23	saying that Mr. Kline would be addressing. Is the road
24	location on the (indiscernible) parcel, is this the parcel

1 he's addressing? 2 MR. ROYSTON: Yes. 3 MR. BRANSE: Okay. Is that road in a 4 different location than it was in the currently approved 5 special exception? MR. ROYSTON: No, it was not. 6 7 MR. BRANSE: Mr. Chairman, my concern here is that this hearing is not to reopen things that have 8 9 already been approved. Now I know that there was a 10 comment about the location of this road, and I know that 11 the applicant naturally wants to respond to all comments, 12 and I respect that, but I would say that to the extent 13 that the road is in the same place as the approved special 14 exception, we shouldn't go there, because we're going to 15 end up reopening every issue with the special exception. 16 Things that are being modified are what we should be addressing tonight. That would be my 17 18 recommendation. 19 CHAIRMAN McINTYRE: I agree totally with 20 you. 21 MR. ROYSTON: I, likewise, agree. The only reason to -- Mr. Kline say anything, and he'll be brief, 22 is that in the original plan in 2006, there was a full 23 24 roadway access, so there was no cul-de-sac in that plan,

1	and, so, one of the aspects that is pertinent to this
2	particular consideration is the temporary or permanent
3	cul-de-sac, as the case may be, so I'm going to just ask
4	Mr. Kline to restrict his comments with respect to that
5	aspect of the Bokum Road parcel. Thank you.
6	MR. MICHAEL KLINE: Mr. Chairman, members
7	of the Commission, my name is Michael Kline. I'm a
8	biologist and a soil scientist. My office is in West
9	Hartford.
10	The first thing I want to do is address a
11	question that was put to me by Mr. Aresco at the last
12	hearing. The question that Mr. Aresco posed there were
13	two prongs to it, but it's about the data and the
14	requirements of the Eastern Box Turtle, which is a special
15	concern species that's been that he identified at the
16	site prior to our survey. I'm not sure.
17	Anyway, we identified at the site of
18	several locations, and Mr. Aresco asked me to show those
19	and to also describe the typical home range, in terms of
20	size of that species.
21	And this information was contained, and,
22	so, I'm just going to reference the documentation, the
23	written documentation that was presented on October 27,
24	2005 in the Inland Wetlands and Watercourses Application

Public Hearing, which now tells me why Mr. Aresco might 1 2 not have remembered it, because that wasn't this 3 Commission. 4 The Eastern Box Turtle was identified at 5 three, four locations on the entire property. One of them 6 isn't really relevant to this discussion. 7 One location, referring to RS-1, is at the 8 approximate location where the Northeast Utilities right 9 of way crosses the town line between Old Saybrook and Westbrook, and this, therefore, is in the vicinity of the 10 11 Westbrook pod, and I'm pointing to that with my finger or with my pen. That's the approximate location where the 12 13 utility right of way crosses that town boundary. 14 CHAIRMAN McINTYRE: Mr. Kline, what map are 15 you addressing? 16 MR. KLINE: I'm addressing RS-1, revised 17 through 12/29/2010. There's another location that is in the Ingham Hill Road pod. It is on the east side of 18 19 Ingham Hill Road, south of the wetland that contains 20 vernal pool number 31. That's in the approximate lower center of RS-1. 21 The other observation, which is in the 22 23 general vicinity of the proposed modifications, although 24 not specifically within that land mass, is in Essex, and

1 it is about 400 feet north of the Essex/Old Saybrook town 2 line in the middle, upper middle portion of this sheet for 3 RS-1. 4 There's an additional location in the --5 west of Pequot Swamp Pond in the area that's not part of 6 our discussions tonight. It's substantially removed from 7 any of the proposed changes. So that identifies the locations. 8 9 In terms of the home range size, generally 10 reported to be about 15 acres, ranging from about 10 to maybe 16 and 17 acres. 11 12 MR. SALVATORE ARESCO: Fifteen acres? 13 MR. KLINE: About 15 acres, is the home 14 range for a typical Box Turtle. 15 MR. BRANSE: Say that one more time? MR. KLINE: Fifteen, 1-5 acres. 16 17 MR. ARESCO: May I ask questions? CHAIRMAN McINTYRE: Just for clarification. 18 19 If you didn't understand something he said, yes, but we 20 don't want to get into any specifics at this time. 21 MR. ARESCO: Well I did have a question on the survey of these. 22 23 CHAIRMAN McINTYRE: Wait until we get our 24 question and answer period. Let the Applicant continue.

1 MR. ARESCO: Okay. 2 MR. KLINE: With respect to the location of the proposed cul-de-sac on the Bokum Road pod, and I will 3 4 refer to drawing RS-6, revised through 12/29/2010, what comment I want to make on this is that although the 5 6 proposed cul-de-sac location takes that land disturbance 7 further away from the wetland and vernal pool, or vernal 8 pool number 37, which is in the approximate center of the 9 Bokum Road pod, that has no real benefit from a vernal pool protection standpoint, because this feature of 10 11 wetland and vernal pool, known as 37, was in the 12 2004/2005, the lowest productivity vernal pool on the entire 1,000-acre piece. 13 14 Only two egg masses observed there, and then, in 2010, when we went back and looked at these areas 15 16 again to confirm the prior, we found no egg masses in that 17 pool, so to say it's marginal is probably an overstatement. It's clearly the lowest of the 38 pools 18 19 that were identified on the property. 20 So the fact that this cul-de-sac is away 21 from that pool is irrelevant from the standpoint of environmental protection or protection of the vernal pool 22 23 species. 24 In fact, the extension would require a

1	substantial amount of additional forest removal, earth and
2	rock excavation (papers on microphone) impacts to the
3	deciduous forest and the organisms that use that forest,
4	including the reptiles and amphibians.
5	MR. ARESCO: I have a question. Can you
6	please help me find that pool 36?
7	MR. KLINE: Oh, sure.
8	MR. ARESCO: I can't see that far.
9	MR. KLINE: Okay.
10	MR. ARESCO: I'll let you mark it right
11	here, so I could see where it is.
12	MR. KLINE: Do you want me to mark it on
13	your copy?
14	MR. ARESCO: Yeah, just wherever it is. I
15	have terrible eyesight. Thank you very much. I
16	appreciate it.
17	MR. KLINE: And I guess, for the record, I
18	merely colored in the wetland area that could be named lot
19	number seven. I colored it in for Mr. Aresco, the wetland
20	area, which contains a vernal pool that's located
21	immediately east of station seven plus zero, zero on the
22	proposed road alignment shown on sheet RS-6.
23	The other comments that I'd like to make
24	tonight will be brief, and they will address the

1	modifications that were made in this 12/29 plan set.
2	First, I'll refer you to RS-4, the
3	Westbrook pod. The Commissioners may remember that
4	although there were no vernal pools within this pod, we
5	did have the Box Turtle associated with this pod, and to
б	locate it approximately (papers on microphone) line
7	intersects the town boundary I'll be pointing to with my
8	finger in the upper center portion of this drawing.
9	My recommendation was that the open space
10	be expanded to include that area, the Box Turtle habitat.
11	Although it's not threatened or endangered, it is a state
12	listed special concern species, and utility rights of way
13	are very commonly used by Box Turtles, and, in fact,
14	that's what we found here in the site, so I recommended
15	that the utility right of way be put in the open space,
16	and, in fact, it has been.
17	I have an outlined utility right of way, as
18	it references this piece. This is the town line, and, so,
19	that siting is in this general area here, and the plans
20	have been modified, so that this entire strip is now part
21	of the dedicated open space.
22	CHAIRMAN MCINTYRE: Mr. Kline, can you
23	detail what you meant by strip?
24	MR. KLINE: Yes. For the purposes of the

record, what I just did was color on Mr. Aresco's plan set 1 2 the area that has been added to the open space, and that corresponds to the utility right of way that runs more or 3 4 less parallel to the property line between River Sound and 5 Phillips(phonetic) at the northern portion of the б Westbrook pod. 7 It has an angle point between here and the 8 town boundary, and then -- it has an angle point near the 9 town boundary, and then extends almost due west to the 10 property line. Is that parcel C? There's a C in the 11 middle of this area here. 12 So that area that I just described at the northern limit, if you will, of the Westbrook pod has been 13 14 added to the open space, and the open space also has been enlarged in several other locations in line with the 15 16 recommendations that I made orally at the last meeting. 17 We've already addressed the Bokum Road pod, and now, looking at RS-3, Ingham Hill Road pod, I also 18 19 gave some recommendations at the last meeting to reduce 20 the lot sizes, and, again, I'm referring to RS-3, the 12/29/2010 revision, the recommendation to reduce the lot 21 sizes, so that there will be no areas within 100 feet of 22 23 the two vernal pools in this area that were privately 24 owned, if you will, and that recommendation has been

1 implemented.

2	Made other recommendations to minimize the
3	amount of land in the lots and maximize the amount of land
4	in the open space. As you heard, all the lots have been
5	reduced to the minimum size allowed under the zone, and
6	there's a change that could be reduced even further, so
7	those recommendations that I made at the last meeting have
8	been incorporated into the plans.
9	MR. ARESCO: Michael Kline, I do have
10	another question. Could you mark the, on the Ingham
11	parcel, while we're at it, can I have that now, where you
12	found those Box Turtles? That would be helpful to me.
13	MR. KLINE: I will do that.
14	MR. ARESCO: It's up in here somewhere.
15	MR. KLINE: Mr. Chairman, what I'd like to
16	do is take a minute to make sure I identify the correct
17	location of the scales on the maps and so forth, and then
18	after public comments are done provide the information.
19	CHAIRMAN MCINTYRE: All right.
20	MR. KLINE: Thank you. I think that's all
21	I need to address.
22	MR. DOANE: Mr. Chairman, I have just two
23	small matters I did indicate that we would address the
24	report of the Regional Planning Agency, dated January 4,

1 2011. I'm not sure what exhibit number is attached to it. 2 The brief explanation is that I indicated 3 that this particular development does not raise the 4 traffic implications that (indiscernible) we raised. They did indicate that the Town of Essex has a Bokum Road 5 б study, which should be available in the spring. 7 I note that the esteemed First Selectman of the Town of Essex is here (coughing) he knows that that 8 9 date is accurate. Obviously, we'd be happy to take a look 10 at the implications of that report. 11 Second, they also indicated that on the 12 Ingham Hill pod there potentially could not be traffic 13 implications, but water implications relating to storm 14 water drainage, and, again, this is something -- these are 15 things that clearly would need to be identified in final 16 subdivision plans. 17 The last item is (papers on microphone) talked about species of special concern, and Mr. Jacobson 18 19 in his report mentioned that, also, another species of 20 special concern that was located within the PRD, itself, 21 and on a previous plan it showed a protection area for 22 that. 23 And, again, that is an appropriate comment. 24 We appreciate that. And as should be so noted,

specifically, that that area of protection will also be
 provided in our plan.

Thank you very much. That concludes our formal presentation, and, obviously (papers on microphone) and, at some point, we presume the Commission will address our request for a consent to an extension of time for a continuation of the public hearing, which may avoid the necessity of further responses at this time. Thank you yery much, Mr. Chairman.

10 CHAIRMAN MCINTYRE: At this time, I'd like 11 to open it up to -- Attorney Rothenberger? At the end of 12 Attorney Rothenberger's presentation, we're going to take 13 a recess, about a 10-minute recess.

MR. CHARLES ROTHENBERGER: Thank you, Mr.
Chairman. Can you indulge me for a minute while I
organize everything up here?

17 CHAIRMAN MCINTYRE: Take your time.
 18 MR. ROTHENBERGER: For the record, Charles
 19 Rothenberger. I'm a staff attorney with the intervening
 20 party, Connecticut Fund for the Environment.

For the record, Charles Rothenberger with Connecticut Fund for the Environment. I had prepared some comments that really dealt with two themes this evening, the first touching on why the action of the Inland

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1	Wetlands and Watercourses Commission in denying a wetlands
2	permit has voted to this proceeding, notwithstanding the
3	fact that no actions proposed for the central core of the
4	property, and the second discussion of the specific
5	adverse impacts resulting from the proposed modifications
6	to the special exception in the three development pods.
7	I think I'm going to leave the second
8	portion of that to our expert, Sigrun Gadwa, ecological
9	services, and my portion of the presentation really
10	focuses on the first theme, why it's important to really
11	underscore the relevance of the wetlands denial.
12	And the importance of that denial is not to
13	use this proceeding as a reason to revoke the previously
14	approved special exception.
15	That special exception was approved. It
16	remains valid, as has been pointed out. The purpose is to
17	underscore the fact that the plan you see on maps RS-1 and
18	RS-2 will have to change. It cannot be built as
19	represented, based upon the action of the Wetlands
20	Commission.
21	And that inevitably means moving pieces
22	around the chess board of this property in an effort to
23	satisfy subsequent review by the Wetlands Commission and
24	other agencies.

1 Our concern is really that by locking in 2 development in these three pods, as it has been proposed 3 by the Applicant, it's going to limit the options for the 4 Applicant meet concerns raised by subsequent permit 5 reviews. 6 According to the plan of action outlined by 7 the Applicant, as I understand it, they propose to really move forward with site plans and development of those 8 9 three individual pods prior to making any determination on 10 the rest of the property. 11 We certainly don't know what's going to 12 happen with that central core with approximately 115 13 Obviously, we certainly hope that it can be acres. 14 preserved in its entirety, however, we have to be prepared for the eventuality that it will be developed. 15 16 If development does go forth, it's critical 17 to insure that it meets the goals of the conservation C district, including protection of natural resources. 18 19 CFE doesn't think that it's unreasonable to 20 request, even in the preliminary plan, that the Applicant 21 provide some assurance that development of the pods, as currently proposed, does not and will not lock the 22 development of the rest of the site into an ecologically 23 24 disastrous pattern.

1 We agree with the Applicant, in its 2 response to Attorney Branse's comments, that if 3 development of the central core moves forward, it will 4 move forward as an open space development. Absent any waiver from this Commission, they don't have any choice, 5 however, as we've seen with the current special exception, 6 7 even an open space design is no guarantee of ecological 8 sensitivity. 9 Indeed, they can produce quite significant 10 adverse environmental impacts, so we would ask that the 11 Planning Commission require effort on the part of the 12 Applicant to show that their current proposal, that the 13 modifications that are proposed, that's what we're talking 14 about, will not preclude them from at least attempting to meet objections raised by the Wetlands Commission in its 15 16 denial and potentially future reviews. 17 We recognize that any site plan will have to go before the Wetlands Commission for review and meet 18 19 the critical scrutiny of that body, however, it's 20 conceivable that prior development of these pods will 21 limit the feasible alternatives both into the Applicant to meet concerns at that stage, and that such a situation 22 23 could result in an approval of the design that might 24 otherwise have been rejected.

1	Reading this line, we believe that any
2	application to modify the special exception and permit
3	development of the three pods would have any attempt to
4	address necessary changes of the physical location of the
5	proposed development within the central core should be
6	deemed incomplete, because it does not (coughing) provide
7	information necessary to make an informed decision
8	regarding approval of development within the pods,
9	themselves.
10	I will leave off at that point, and, with
11	that, refer to Sigrun Gadwa, who will provide our
12	testimony regarding the potential adverse impacts to the
13	natural resources on the site relating to the proposed
14	development of these three pods.
15	MR. ARESCO: Can I ask a question for
16	clarification?
17	CHAIRMAN MCINTYRE: Yes.
18	MR. ARESCO: On your comments, when you say
19	that the modification could limit the access in the
20	central core, could you give us an example of something
21	that, a modification that could have an effect in the
22	central core to try to understand exactly what that means?
23	Is that a fair question?
24	MR. ROTHENBERGER: Sure. I mean,

essentially, you have to, for example, if it was found 1 2 that a particular goal pole(phonetic) needed to be moved 3 further away from a particular wetland, things are 4 arranged pretty tightly on that piece, so if you move one 5 particular aspect of the plan, you inevitably have to move 6 other things, and locking up portions of the property with 7 development that's on the ground, already built, really precludes a number of options, in terms of redesigning the 8 9 entire parcel in a way to meet concerns.

10 That may not be such a concern with respect 11 to the (indiscernible) parcel, which really wasn't part of the original plan, but certainly with respect to the 12 13 Westbrook and the Ingham Hill portions. It really does, 14 as it were, take that acreage out of the equation as the 15 Applicant and subsequent reviewing Commissions try to find 16 an arrangement of the various development elements that 17 satisfy the various criteria.

MR. BRANSE: Let me just see if I can make the record more (indiscernible). I think what I'm hearing is (indiscernible) when there is work on the ground. Are you referring to the fact that this application proposes to allow the construction, the actual construction of these three pods prior to the development of that forest core to final design of that forest core (indiscernible).

1 MR. ROTHENBERGER: Yes. If everything were 2 to recede concurrently or simultaneously, that wouldn't be 3 such an issue, because the entire acreage would still be 4 available to sort of move those pieces around the chess 5 board. 6 That's what the Applicant does propose to 7 actually construct in phases, although I don't like that phrase, it does raise that concern. 8 9 MR. BRANSE: Okay, thank you. 10 MR. ROTHENBERGER: Sigrun? 11 A MALE VOICE: That was a prepared 12 statement that you had? 13 MR. ROTHENBERGER: It was. 14 A MALE VOICE: If you can get a copy, not 15 tonight, but that will be helpful. 16 MR. ROTHENBERGER: T will. 17 MS. SIGRUN GADWA: I'm here for REMA Ecological Services, retained by CFE. My name is Sigrun 18 19 Gadwa. I'm an ecologist and, also, a biologist, and, 20 also, a soil scientist. 21 I do have my C.V., which would be put in the record afterwards. I won't go into detail, but I have 22 23 my Master's in Ecology from Storrs and my B.A. in Biology 24 from Brown University. I've been working about 25 years

1	now.
2	COURT REPORTER: One moment, please.
3	MS. GADWA: We reviewed the proposed
4	modifications, the three pods, in particular. We were
5	struck by the fact that information was missing that had
6	been present in the initial decision making process for
7	the initial modification.
8	Also, even though there was baseline
9	information on the Ingham Hill Road collected beforehand,
10	the intent was that that entire area of the open space, so
11	it wasn't scrutinized, in terms of potential impacts to
12	wetland resources and the sedimentation erosion impacts
13	from cuts and steep slopes.
14	The most important, all three of these pods
15	are proposed to be built with septic systems, and the
16	intent of the entire project beforehand was to use
17	
± /	community septic systems, so that there wouldn't be the
18	community septic systems, so that there wouldn't be the issue of individual septic (coughing) from the original
18	issue of individual septic (coughing) from the original
18 19	issue of individual septic (coughing) from the original septic systems impacting adjacent wetlands.
18 19 20	issue of individual septic (coughing) from the original septic systems impacting adjacent wetlands. We did go through the test pit data, the
18 19 20 21	<pre>issue of individual septic (coughing) from the original septic systems impacting adjacent wetlands. We did go through the test pit data, the soils data, as did the Jacobson review, which was on the -</pre>

1	portions of the Westbrook pod, where there just simply is
2	not the data currently indicating that the soils can
3	support septic systems.
4	There's a lot of shallow ledge. There are
5	areas with high water tables. Even areas with high water
6	tables, even if they're not up even if they're about at
7	the 18-inch threshold, mean that there's going to be
8	septically changed. It's going to flow downslope, over
9	the bedrock, into groundwater discharge wetlands, with
10	potential for raising nutrient levels and adversely
11	impacting those levels, even though these systems, you
12	know, may be within pass the health code, so those are
13	the kinds of analyses that need to be done.
14	The extent of problematic soils and high
15	ledge in, actually, in all of these three pods, you know,
16	really makes impression, as to whether they're appropriate
17	in the first place for whether they should all be open
18	space, rather than have multiple lots, small lots within
19	them.
20	The other focus, and this relates
21	especially to missing information, is adverse the
22	rugged topography, bedrock outcrops, glacial erratics are
23	found in areas, which are often unsuitable for farming in
24	the past, which may have really intact ecological plan

1	communities, because of the steep slopes, because people
2	didn't get in there to find (coughing), and they're
3	typically well, you know, we haven't seen these
4	firsthand, so we don't know, but a mapping of actual red
5	rock outcrops and glacial erratics is very helpful to
6	assess whether the recreational value, the aesthetic value
7	of portions of the site that have very rugged topography
8	is a natural resource that the Planning Commission really
9	should take seriously into account and set aside the area
10	as a recreational area.
11	This was initially done for the Ingham Hill
12	portion, and I know the intent is that the community
13	clusters in the center of the site that has access for
14	hiking to the Ingham Hill Road parcel area, and it's also
15	across from other open space, off site open space, meaning
16	south of Ingham Hill Road.
17	There hasn't been an analysis of whether
18	changing the original, the former plan, modifying it to
19	have a subdivision here and lots of little isolated
20	portions of open space interlaced with houses would be an
21	adverse impact on the recreational aesthetic resources of
22	the town.
23	Now my report goes into obvious factors,
24	which are discussed with more detail. In the Jacobson

1	review, just the deep cuts, septic systems, which may have
2	to be located on steep slopes, because the soils are
3	unsatisfactory, more gentle slope, meaning that those deep
4	forest slopes would have to be cut, significant forest
5	cuts on them, and erosion.
б	I think I should give you some lot numbers
7	here. I think it was lot 10 and lots 10 and 12, as my
8	report goes into, were both situations, where it looked
9	very likely that there would be a lot of clear cutting on
10	extremely steep slopes, in order to manage to fit in a
11	septic system.
12	You may be aware that the five communities
13	associated with shallow bedrock areas and different
14	outcrops are much more likely to have uncommon, rare
15	species than just a typical hardwood forest.
16	Indeed, the prickly pear that was found in
17	the Westbrook pod, is one of those species that what's
18	needed is consideration, not just species-by-species, but
19	evaluation of the different knolls, which ones seemed to
20	have interesting, diverse, complex pod communities that
21	are resources that should be preserved, and that hasn't
22	been done here.
23	With the original (something hit
24	microphone) it was all being saved on Ingham Hill Road,

and nobody had considered Bokum Hill Road either, so
nobody had done that kind of assessment.
Unfortunately, it's not the best time of
year for it now, but I would recommend mapping actual
outcrops, bedrock outcrops, and mapping the high-quality,
non-forested ledge communities as a way, you know, even if
this is to become a residential area, one can find the
locations of the lots.
It's all very well to have smaller lots,
but they're just plopped down on the map, without careful
consideration of exactly what the best position would be
for that small lot, so as to minimize impacts to the
ecological communities around there, and these are
sensitive areas, these rocky areas.
The impacts to the pools and the Bokum
Road, I'm sure they're all very well understood by the
potential impacts, but when there are multiple vernal
pools that have activities within 100 feet, there's going
to be disruption of migration by juveniles and breeding
animals, and there's going to be the potential runoff from
lawn runoff getting into these pools.
The point was there are I think it's
vernal pool 34 has multiple areas that are to be developed

1	And you need to remember that it's not just
2	the salamanders and the fish and the amphibians, but
3	vernal pools support a variety of interbreeds that their
4	value, even if they have no amphibians, or no
5	(indiscernible) amphibians, they shouldn't be receiving
6	runoff from a residential development.
7	The Commission should remember that craggy
8	areas, with a pile of rocks, are often den sites for
9	wildlife, bobcat, the things that there's nesting by
10	ravens, cliff faces in secluded areas, and, also, there is
11	a variety of snakes, some of them very uncommon now, that
12	like to bask in sunny areas on outcrops and live in the
13	crevices.
14	Snakes and hikers co-exist very well.
15	Snakes and residential areas do not co-exist well. So
16	these are all things for you to consider.
17	But the most important is just to get a
18	better handle, a better characterization of, aside from
19	steep slopes and shallow bedrock, which you can see from
20	the soils data and the topo maps, you know, what, in fact,
21	do we have here, and what is its potential as open space,
22	what are the risks to the associated wetlands from
23	residential development, where you've had these shallow
24	soils and difficult construction conditions?

1	Now I would expect the fact that the
2	portion of the Westbrook pod that had the I'll point to
3	you the printing here. That whole area was probably not
4	proposed to be initially developed, because it was a high-
5	quality plant habitat, and that is probably part of the
6	initial planning process, and that's been changed, and we
7	don't have we have an assurance that around the actual
8	plans there will be protections laid, but we don't have a
9	description of the community that they're part of.
10	So, you know, based on the limited
11	information that we do have, it does seem that the
12	proposed changes are reasonably likely to cause adverse
13	impacts to multiple wetlands, scenic resources, ecological
14	communities, and I refer you to my report for more
15	specifics.
16	I'd recommend that this I'd actually
17	recommend that this whole proceedings be delayed to allow
18	a proper assessment, a more higher-intensity assessment of
19	the potential, the pods, during the active growing season.
20	CHAIRMAN MCINTYRE: Thank you, Ms. Gadwa.
21	MR. ARESCO: Mr. Chairman?
22	CHAIRMAN MCINTYRE: Yes?
23	MR. ARESCO: Can I ask?
24	CHAIRMAN MCINTYRE: I just need to just

1 take care of one thing. 2 MR. ARESCO: Sure. 3 CHAIRMAN MCINTYRE: Ms. Gadwa gave us a 4 letter, dated January 5, 2011. She referenced the 5 preserve proposed preliminary open space subdivision plan 6 modification, and that is Exhibit No. 57. 7 You have a question for clarification? MR. ARESCO: I hope this one is okay. You 8 9 asked many questions that we should be considering. Are 10 those questions included in this? 11 MS. GADWA: The categories of information 12 that would be helpful, yes. 13 MR. ARESCO: To help us to the types of 14 questions to get us going, as to what are some of the 15 things we need to be looking at here. 16 MS. GADWA: Yes. That's all included in 17 there. MR. ARESCO: It's in there? 18 19 MS. GADWA: Um-hum. 20 MR. ARESCO: Okay, thank you. 21 MR. KLINE: Mr. Chairman, does Ms. Gadwa have a copy of her report for the other parties, 22 23 particularly the Applicant? 24 MS. GADWA: I put copies out there. Ι

1	presume there's one more extra for you.
2	CHAIRMAN MCINTYRE: Just so everyone
3	understands, Ms. Gadwa's presentation was quite in depth,
4	and I just want to assure the public and all parties
5	involved that this Commission right now is in the process
6	of doing a preliminary open space review.
7	Many of the things that she spoke about
8	within this letter will definitely be addressed, even if
9	there is a final application, so not all of these areas of
10	her concern should be addressed at this level, and I'm
11	sure Attorney Royston at some point in time will address
12	this issue.
13	Okay. We're going to take a 10-minute
14	recess.
15	(Off the record)
16	CHAIRMAN MCINTYRE: We're going to
17	reconvene the meeting at this time. At this time, we're
18	going to just give everybody a time frame we're looking at
19	here.
20	More than likely, we're probably going to
21	continue this to the 19th, so there will be more time for
22	public comment after tonight. There's a lot of
23	information we have to review that we have on our desk
24	before us tonight.

1	What I'm going to do now is I'm going to
2	open up the floor to the public for the public portion of
3	the hearing. As we heard before, that we need to keep our
4	comments addressed to the application, as presented to us,
5	and in reference to the preliminary plan.
6	There's going to be a lot of people out
7	here tonight, who are going to want to speak, and I want
8	to get as many people as I can in. I'm hoping to try to
9	be out of here by 10:30-ish, or right around there. Of
10	course, the Commission has to ask some questions, also.
11	At this time, remember when you speak to
12	state your name and come up to the podium up here and grab
13	the microphone and utilize the microphone so everyone can
14	hear you.
15	So, at this time, is there anyone from the
16	public wishing to speak? Bill?
17	COURT REPORTER: Your name, sir?
18	MR. WILLIAM PEACE: It's William Peace, P-
19	E-A-C-E. My name is William Peace. I live at 45
20	Seabreeze Road, Old Saybrook. I've been the Selectman now
21	for 15 years, and I mention that, because that will be
22	part of my presentation, particularly concerns about
23	money.
24	And the other part of my presentation we're

1 actually concerned about monies for our roads and that's
2 what I'd like to address in particular with this
3 application and what the previous one was with building
4 off roads.
5 Part of my experience that will give me at

12 least some credibility I worked for 38 years for the 12 Department of Transportation as an engineer. I spent 23 approximately 10 years, the first 10 years of my career in 24 heavy construction, involved in the construction of 25 Interstate 84 and Route 8, several million (indiscernible) 26 excavation, drainage, and I'm trying to count how many 27 bridges, but probably at least 15 bridges.

13 I'd like to talk first about what was 14 originally approved and what Attorney Royston -- says 15 basically they want to just leave intact what they're 16 looking for is a modification or partial opening.

As I testified probably over five or six years ago to several Boards, right, and the world has changed, as they pointed out at the other hearing, the date of the other hearing, it changed a lot.

The town came for infrastructure improvements. They're almost into the point of financial insanity. Part of the plan (indiscernible) comment in which he took a quote from Alice in Wonderland, "any road

1	will get you there if you don't know where you're going".
2	And, so, as part of the plan process, you have to consider
3	heavily the town's ability to maintain infrastructure,
4	which I'm telling you right now we can't do it.
5	Five miles of road is proposed. That might
6	be a touch easier, but five bridges with one bridge, last
7	I recall, was 140 feet long and 40 feet high. Right now,
8	we only have one bridge, and that's the Baldwin bridge,
9	which is 40 feet.
10	It is absolutely financially irresponsible
11	to allow that approval to continue. As you've watched the
12	world change in the last five years, you now know that to
13	rebuild the New Haven interchange is almost like two
14	billion dollars. The money is not there.
15	I can tell you as a Selectman there is
16	absolutely no part of this community to raise taxes to the
17	amount that would require to maintain even what we do
18	have.
19	We have 80 miles of road that we have not
20	yet paved, so to add another five miles for, what, 200 and
21	some odd homes. If you just think of it, if ever there
22	was a classic example of sprawl, this is it. As planners,
23	this is the world has changed. You're not supposed to
24	do sprawl anymore. Within a year and a little bit more,

1	oil is going to be up to \$150 a gallon, and the world is
2	going to change far more than what it is.
3	So what I'm asking you to do is for the
4	first part basically, I think you have to modify the first
5	part. We now know, very clearly, that what was proposed
6	is unbuildable. For instance, they didn't own property
7	that they proposed to build something on.
8	The State of Connecticut and DEP simply
9	said, no, they will not get approval to build that, so
10	they continue to perpetuate this myth that that is going
11	happen.
12	I think you have to modify that, because
13	another part of it is, in my experience, reviewing what
14	they call major traffic generators, and I counted a few
15	hundred of those for the State Traffic Commission, the
16	total project abuts a state driveway, is over 100,000
17	square feet, and, as such, it requires a certificate from
18	the State Traffic that says, basically it will not imperil
19	the safety of the traveling public.
20	As part of that analysis, right, it
21	requires a traffic study, distributions. If you
22	eliminated one where there are three legs, obviously all
23	your analyses, if there was even any doubt, was faulty.
24	So as planners, I don't know how you can

1	proceed when you have something that was proposed, it's
2	unbuildable, now predicated on faulty analysis. Not only
3	is it financially irresponsible from a plan point and a
4	town point of view, but there's no quantitative
5	(indiscernible) there's no engineering justification for
6	what should happen the developer is trying to hold onto
7	this, literally asking you to go back and re-examine.
8	They should come in with a modified
9	proposal on this whole piece and do the analysis required.
10	
11	The second thing, and this is, once again,
12	is a problem I have, having been a Selectman now for 15
13	plus years, we struggle every year about money, and one of
14	the first projects that I got involved in was Schoolhouse
15	Road, and I have a strong sense of what the people in this
16	community that particular projectprobably a nice guy
17	and well meaning - invited to the town meeting, and the
18	town told right long before I became a Selectman
19	they won't give him the money, and I had to rescope that
20	project down to a 23rd foot wide the best we could do with
21	these design restraints.
22	Bokum Road, which is (indiscernible) and
23	I'm trying to remember how much, but we had to
24	reclassified the town didn't have this kind of money and

1	where we would get that, you know, (indiscernible) 200,000
2	or 300,000-dollar grant. I can't remember (indiscernible)
3	we got state funding.
4	And that road is not designed to any
5	particular design standard. It's simply the best you
6	could do with what you had, considering the wetlands and
7	all the design restraints as we went through there.
8	Bokum Road, what you see today, is what's
9	going to be there 50, 75 years from now. There is no
10	opportunity to do any further improvements to that, so I
11	wanted to share that, because
12	And the second - and another part would be,
13	obviously, Ingham Hill Road. Now let's talk about Ingham
14	Hill Road for a second. Ingham Hill Road is a classic
15	example of sprawl.
16	Long ago, probably in but it was probably
17	in the (indiscernible) I could check it out, but there was
18	just a dirt path with cars going through there, and, then,
19	slowly over time, like so many roads in this state, right,
20	they evolve. You know the roads got a little bit wider,
21	and, eventually, somewhere around the early 1900s, the
22	town did a little gravel work, and, eventually, it was
23	oiled and, finally, it was paved, but the road - I don't
24	know how much of the road is totally bounded.

1	
1	So if we wanted to do something to that
2	road, right, because the last hearing I was here I heard
3	speaker, after speaker, after speaker talk about the
4	perils of that road and their safety concerns, so I don't
5	think I have to go back and repeat those, but if we were
6	actually going to try to do something to that road, the
7	first thing we would look at is the design speed.
8	Having walked that road a few times now,
9	right - the design speed is 45 miles an hour, because
10	there's currently only one person that lives on that road
11	that goes the speed limit, and that's George
12	Mayor(phonetic), quite frankly.
13	He goes the speed limit, and I will tell
14	you that he shared with me from time-to-time somebody,
15	when he pulls into his driveway, will wave to him with not
16	all their fingers, right?
17	So you would have to design that road for
18	45 miles an hour, which absolutely creates an incredible
19	site line requirements, horizontal and vertical curve
20	requirements, right? And it's just simply not possible
21	with the same design restraints we had on Bokum Road.
22	Wetlands, you know, lack of property. We
23	would actually have to, by eminent domain, probably take
24	about an 80 or 90-foot swath through there, which it

1 simply doesn't happen in this stage. 2 So what we have (indiscernible) probably never give us the money anyway, so what we have is a road 3 4 that what it is is what it is, and that road will be 5 pretty much what you see for the next 50 plus years, like б Bokum Road, with no opportunity to improve. 7 So, once again, it comes down to planning, 8 right? If you -- certain things limit your ability to 9 build, you know, water, how you're handling your septic, electricity and your road. 10 11 It's simply (indiscernible) straw if you 12 approve further development on a road that, as a 13 Selectman, they tell me we have no opportunity to make 14 better. It just simply is not possible. In fact, even the developer was willing to 15 16 do the work. It was beyond their capacity to do it, because of the same design constraint. 17 Lastly, we'll just simply say that your 18 19 attorney, Mark Branse, has been very clear on one thing, 20 that you have no statutory authority to require any offsite improvements, which is interesting, because when I 21 would review major traffic (indiscernible) when I was 22 working 3 to 11, we would recommend to the State Traffic 23 24 Commission requirements the developer had to do and they

1	had to be completed prior to taking a vote then, or we
2	couldn't get a CO for whatever it was.
3	In this case, under the statutes, the
4	attorney pointed this out the first time, we can't make a
5	developer mitigate their impact, so you're being asked,
б	basically, as planners to approve something that you know
7	in your heart of hearts perils the safety of the traveling
8	public.
9	If you look to the Board of Selectmen, or a
10	legislative body (indiscernible) you guys, we have no
11	ability or no we have no leg, right? We would be
12	totally frustrated if we tried to mitigate that impact,
13	right?
13 14	right? So I think that's another thing for you to
14	So I think that's another thing for you to
14 15	So I think that's another thing for you to have to weigh if you really believe in your heart of
14 15 16	So I think that's another thing for you to have to weigh if you really believe in your heart of hearts from what the testimony you heard, that further
14 15 16 17	So I think that's another thing for you to have to weigh if you really believe in your heart of hearts from what the testimony you heard, that further development sprawl on this road, it's going to imperil the
14 15 16 17 18	So I think that's another thing for you to have to weigh if you really believe in your heart of hearts from what the testimony you heard, that further development sprawl on this road, it's going to imperil the safety of the traveling public, and you can't require
14 15 16 17 18 19	So I think that's another thing for you to have to weigh if you really believe in your heart of hearts from what the testimony you heard, that further development sprawl on this road, it's going to imperil the safety of the traveling public, and you can't require improvements, and improvements are not possible, you have
14 15 16 17 18 19 20	So I think that's another thing for you to have to weigh if you really believe in your heart of hearts from what the testimony you heard, that further development sprawl on this road, it's going to imperil the safety of the traveling public, and you can't require improvements, and improvements are not possible, you have to look into your heart whether that's a reasonable thing
14 15 16 17 18 19 20 21	So I think that's another thing for you to have to weigh if you really believe in your heart of hearts from what the testimony you heard, that further development sprawl on this road, it's going to imperil the safety of the traveling public, and you can't require improvements, and improvements are not possible, you have to look into your heart whether that's a reasonable thing to continue to approve sprawl.

1 amount of money to maintain it. 2 And I'll just finish with one comment, 3 because I produced these numbers before, and I also 4 produced them when I testified through the legislators and 5 I actually base my numbers on a 2010 construction which I know this company long, but. 6 7 Having done enough bridge work, the first thing it's going to cost is a lot of money, and it's 40 8 9 years out, superstructures deliver about 40 years. 10 Interestingly enough, bridges that I worked 11 on, even those three-inch slopes at a time, six percent 12 error (indiscernible) 40 years. Those decks have been 13 superstructures in every place, and the problem with 14 replacing superstructures is how do you replace a 15 superstructure than it is with a whole damn bridge? 16 So my first quess is and in doing the math, 17 right, is the first replacement is about 140 million dollars of unfunded liability. 18 19 So, in this day and age, we worry about 20 pension plans, this sort of thing, and unfunded liabilities. If this plan is approved, you're burdening 21 the town, I won't be here in 40 years, but, right, but 22 some of you guys hopefully will, right, 40 years from now 23 24 as much as 140 million dollars, and that doesn't even

1	include the ongoing maintenance that's required probably
2	at about the 12 to 14-year mark for the first time out and
3	all the other costs that come with it.
4	With that, I think I'll close my comments,
5	basically, and go back to what Sal has said any road
6	will get you there if you don't where you're going, and I
7	think we now know where we want to go because the world
8	has changed that much.
9	To many, this looks like a beautiful
10	project and a beautiful thing, but it's a lot, it's a
11	major economic burden to the community. Jumping on that,
12	let me include the idea we went through, five or six years
13	ago, we went through the save the firehouse substations,
14	right? You drop a couple of pieces of apparatus fire
15	trucks now go from 800,000 to 2.1 million in a heartbeat.
16	The roadway work will dwarf with that
17	other, right, sprawl, sprawl is out there. The world has
18	changed. Take care.
19	CHAIRMAN MCINTYRE: Thank you, Bill.
20	(Applause)
21	MR. BRANSE: For the record, Mark Branse. I
22	just want to clarify one thing. What I've emphasized to
23	the Commission is the case law is now clear that under the
24	subdivision power you cannot require offsite improvements.

1	No court has ruled, specifically. No
2	Appellate level court has ruled on special exception,
3	which is what is before you.
4	The only other thing, I would never
5	interrupt a Selectman, but I do want to emphasize, again,
6	the focus of this evening is what's being changed. We are
7	not reexamining the currently approved special exception,
8	so whatever is not changed is really not on the table.
9	CHAIRMAN McINTYRE: Thank you, Attorney
10	Branse.
11	LARRY: Larry (indiscernible), Ingham Hill
12	Road. I just had a concern about the change from down to
13	60,000 square foot lots on I believe it's Ingham Hill.
14	That sounds good, because the developer was, I guess,
15	going to give the excess back to open space, but, in
16	actuality, I think this made a problem with that.
17	If you're having the same amount of houses,
18	or even if you decrease the amount of houses that will be
19	on those lots, you're having an increased density of
20	housing in a small area of land. So all that tells me,
21	especially since you're going to have septic systems,
22	those septic systems have to drain into a smaller volume
23	of land, increased number of houses, small volume of land,
24	even though the excess land has been donated apparently

1 for open space.

2	Now where is that septic system? Where is
3	the drainage going to go? It's going to go someplace, and
4	what I'm shocked about is I always thought that there was
5	or there had been studies done to show where the rock
6	ledge is, where the aquifers were, all those things, but
7	from what the environmentalist said tonight, is it true
8	that there's no studies that show how deep the land is or
9	how deep the drainage areas are on those lots?
10	For example, you might have a lot that has
11	hundreds of feet of sand and dirt and everything
12	underneath the house, and, therefore, your cubic volume of
13	drainage is good, but you might also have a rock ledge 10
14	feet down underneath the house.
15	What's going to happen if that's the
16	situation, and you have all these houses drain into a
17	volume of a septic system or a leaching field, rather,
18	that's inadequate?
19	It's going to be like having everything
20	drain into Interstate 95, and that's all going to go down
21	in one area, so the worry that I would have is that that's
22	going to further affect the water that all of us
23	surrounding this development are going be drinking, it's
24	going to further affect the environment, in terms of the

1	natural habitat, and I think that until if it's not
2	already done, I think it's almost criminal to allow and
3	condone it to go out, go on, without having a documented
4	fact of how deep the drainage fields are before you hit
5	rock ledge.
6	I think we all living on the shoreline can
7	view beachfront communities all along the coast here, and
8	you know that most of those they all have septic systems
9	there. Very few places have sewers.
10	So what happens in the summer, with all
11	these people coming down to the beach, they're using small
12	lots, they're flushing their toilets, you have too much
13	water there.
14	I know that in beaches that I go to when I
15	was a kid, there used to be crabs out in these little
16	brooks you don't see that anymore.
17	You see it's been changed, because there's
18	too many people, so I would recommend highly that before
19	you approve a plan like this, I think that common sense is
20	that we have to know how big the leaching fields are, how
21	deep are the rock ledges and where they're going, because
22	most of our biggest worry is our drinking water, and
23	that's certainly going to be affected.
24	The other thing that I think is significant

1	is that I think the development's biologist made a comment
2	that one of the vernal pools that was present a couple of
3	years ago is now almost inactive.
4	I think that's an indication of how fragile
5	these things are. If you're putting these many houses on
б	these pods, it's going to affect everything in the area,
7	not only just septic systems, but also things like runoff
8	from streets, cars on streets, there's oil dripping from
9	the cars, etcetera, salt on the streets for sanding. All
10	those things are going to be affected.
11	That's all going to drain into the adjacent
12	area. If one vernal pool is now eliminated, a lot of
13	these others are, so I think it's a major, major problem
14	that you have on your hands. Thank you.
15	CHAIRMAN MCINTYRE: Thank you. Selectman
16	Miller?
17	MR. PHILIP MILLER: Thank you. I have a
18	brief statement to read in the record, but I'd like to
19	briefly preface my remarks by saying
20	CHAIRMAN MCINTYRE: Name for the record?
21	MR. MILLER: Yes. Philip Miller. I live
22	in the Ivoryton section of Essex, and I'm in my fourth
23	term serving the people of Essex as their First Selectman.
24	It was suggested to me yesterday that I

1	should use caution in addressing a Land Use Commission of
2	a neighboring town, that by appearing I could risk being
3	resented by citizen Commissioners, and I would ask you, if
4	you do see me as some kind of interloper, that you would
5	see me as a polite and respectful interloper, if that.
6	And I would like the latitude, if I may, to
7	address the specific concerns of tonight in a larger
8	framework, with a little bit of history of what we've been
9	through as intervenors and people with a lot of
10	reservations about this longstanding plan over the past
11	several years.
12	I'm presenting to you tonight, as you give
13	a cursory review of this phase-one application pending for
14	the development of the former Pionta(phonetic) property,
15	this acreage is accessed through Bokum Road, just south of
16	the Essex town line, and this first step involves a number
17	of homes to be built between Bokum Road and the railroad
18	tracks, which they originally wanted to build a large
19	causeway over to get into the wet and rocky heart of the
20	1,000 acres.
21	The earlier River Sound application sought
22	to develop an 18-hole golf course, with 220 condominiums
23	and dwellings.
24	After passing a similar review of the

Planning Commission, it was then the subject of lengthy
 Inland Wetlands and Watercourses hearings, which lasted
 for months and months.

4 The Town of Essex became a legal intervenor 5 and joined forces with the grassroots Alliance for Sound 6 Area Planning, also known as ASAP, comprised of hundreds of citizens of Old Saybrook, Essex and Westbrook, dozens 7 8 of whom you see here tonight, as well as the Connecticut 9 Fund for the Environment, State Representatives James 10 Spallone, Marilyn Giuliano and Brian O'Connor, State 11 Senators Eileen Daily and Andrea Stillman, and our 12 Attorney General now U.S. Senator Richard Blumenthal.

What we objected to was that this 1,000acre maritime forest, the last of its size and scope left in this state, is, in fact, a giant wet, rocky sponge. Over 100 of these acres are wetlands.

17 This is the source waters of three separate watersheds, the Oyster River, which flows entirely through 18 19 Old Saybrook and into the sound right near Old Saybrook 20 High School, just a few blocks from here, the Trout Brook 21 watershed flows westward from this property through the Holbrook and Westbrook well fields, which is important 22 public water supply for Westbrook, and into the Pachaug 23 24 River, which also empties into the Sound, and then the

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1	third watershed is the Mud River, comprising 238 acres of
2	the total flowing eastward into Essex and adjoining the
3	Falls River and emptying into the Connecticut River.
4	The extensive engineering and blasting
5	filling and moving of earth would be on a scale that has
6	previously been unseen in this entire region.
7	After the Old Saybrook Inland Wetlands
8	Commission courageously voted this project down, our
9	coalition of CFE, ASAP, the DEP and the Town of Essex were
10	joined by the Town of Old Saybrook, and we were upheld
11	firmly in Superior Court by Judge Aurigemma.
12	Last year, we were upheld even more
13	conclusively in Appellate Court, and, subsequently, the
14	State Supreme Court refused to hear further appeals by
15	River Sound.
16	So now these market hungry profiteers are
17	putting forth another development scheme from the outer
18	edges in, predicated on something, which never came to
19	pass, which would have been River Sound winning in court.
20	The developer is simply trying to get a
21	return for the disappointed investors, who should have
22	never counted on being able to overwhelm the public and
23	the astute volunteer Old Saybrook Citizens Commissioners
24	in the first place. They are, no doubt, trying to get a

1 foot in the door, once again.

2 There are some, who might suggest that for 3 Essex citizens or Westbrook citizens to come here might 4 cause some resentment, and not only have we always been 5 highly respectful towards our friends in Old Saybrook, but 6 I hope you all understand that, like Old Saybrook, for 7 Essex, we have a huge stake in this. When we first objected to the impacts of 8 9 these projects done in extensive wetlands and watersheds, 10 our case was thought to be somewhat circumstantial by 11 some, theoretical, but as each chapter has unfolded, with 12 further court presence and appearances, we were able to 13 conclusively prove, in totality, that the proposed 14 activity would have considerable deleterious and negative 15 impact on the ecosystem of this 1,000 acres, and these 16 impacts have been proven real, not theoretical, and this 17 has essentially become the law of this case. You would be totally justified in telling 18 19 the Inland Wetlands Commission that you have serious 20 reservations with this scheme. 21 And, please, don't be lured by the offer of playing fields. In fact, when you mentioned playing 22 23 fields, you are our best assurances that, in this case, 24 there is, indeed, a level playing field.

1	If you think about what 1,000 acres of
2	permanently preserved land would mean to Old Saybrook,
3	that would mean that roughly 30 percent of your total land
4	mass would be permanently preserved.
5	That would make Old Saybrook the leader in
6	this region and this whole area of the state, I think a
7	very fitting place for such a great town to be.
8	Finally, the last thing I'd like to say is
9	that this past year was the first year in my life that I
10	have never seen a Box Turtle, this last year, in 2010. I
11	did not see a Box Turtle for the first year in my life.
12	What's more important, condominiums or Box
13	Turtles? Which belongs in Old Saybrook? And, with that,
14	I will thank you for giving me the privilege to speak to
15	you, and I'll hand copies to your clerk. Thank you.
16	CHAIRMAN MCINTYRE: Thank you, Selectman
17	Miller. (Applause) I have a couple comments before we
18	have anybody else in the public speak.
19	Obviously, a lot of the speakers before you
20	have spoken about the history, the environmental
21	importance of this area, however, tonight's meeting and
22	trying to keep this, so that everyone in the public can
23	speak, we need to stick to the facts of the application.
24	I think, based on what the last three

1	speakers have spoken, we have a good history of the area,
2	so I'm asking those individuals who speak this time
3	forward to stick to the specifics of the application at
4	hand and not long-term on environmental issues or septic
5	issues that will be addressed at another hearing or by
6	another Commission.
7	So is there anyone else wishing to speak?
8	Yes, ma'am?
9	MS. KATHY CONNELLY: My name is Kathy
10	Connelly. I live at 60 North Cove Road here in Old
11	Saybrook, and I'm Chair of the Old Saybrook Bikeways
12	Committee.
13	My training and professional background are
14	in land use planning and landscape design, and I'm
15	speaking tonight on my own behalf, although I'd also like
16	to make it clear that my suggestions are entirely
17	consistent with suggestions that have come out of the
18	(Off the record)
19	MS. CONNELLY: I'd like to bring up a
20	concept that may seem a little bit out of my field, a
21	little unusual, but I hope that you'll make it part of
22	your consideration.
23	The discussion has to start with the fact
24	that the neighborhoods on Schoolhouse Road and Ingham Hill

Road are inaccessible to one another, except by the Post
 Road.

This forces anyone, who wishes to walk or ride a bike to and from those neighborhoods, to use the Post Road. For example, families in the Ingham Hill area that may be only one-half mile from the Schoolhouse Road ball fields at Town Park, that they are forced to drive several miles to take children back and forth to games at Town Park along the Post Road.

For another example, a high school student or middle school student, who wishes to ride a bicycle to school from Schoolhouse Road, faces the rigors of the Post Road.

And yet another example. A person, who might be willing to do his or her errands by bicycle from Schoolhouse faces the dangers of the Post Road.

According to specific input received by the Bikeways Committee, this is a great discouragement to bicycling and walking and encourages driving.

20 Now as a Planning Commission, and I am 21 getting down to the proposal at hand, as a Planning 22 Commission, you are charged with anticipated future 23 conditions, not just the present, and you already know 24 that you will never see 25-cent gasoline again.

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1 You also know that by 2012 there's five 2 dollar a gallon gasoline projected, so the people in this 3 town will increasingly demand safe alternatives to 4 gasoline. 5 Ironically, one answer to this problem might lie in The Preserve development. If I have б 7 understood correctly, there is a ball park proposed on the Ingham Hill cluster. A bike and pedestrian path going 8 9 west, not east, but west from that ball park area could 10 reach Schoolhouse Road in as little as 750 feet, about 11 one-seventh of a mile across both preserve and town 12 property. 13 Now attached to this letter are two GIS 14 depictions. That's Geographic Information System 15 depictions of three possible access points and three 16 alternative paths. 17 Any of these could allow school children 18 and adults to bypass the Post Road as you move back and 19 forth east/west from Schoolhouse to Ingham Hill. 20 I know that this concept raises many, many 21 issues, and I'm not here tonight to talk about design issues, but, rather, to raise a concept for your 22 23 consideration. Please consider this. 24 For more than a decade, Old Saybrook Boards

1	and Commissions have listened to environmental arguments
2	against development of The Preserve parcels. Now, as a
3	Commission, you may conclude that the current proposal is
4	acceptable, that remains to be seen, and the development
5	may move one step closer to reality.
б	If this occurs, I hope you will also
7	consider working with the developer around the concept of
8	an east/west path that moves over towards Nutmeg Circle
9	and Fox Hollow and the Schoolhouse Road area.
10	It would be one positive way to offset an
11	environmental scorecard that has obviously been very
12	troubling to a lot of people, including myself.
13	Indeed, there are many compelling reasons
14	that any new development or road repair in Old Saybrook,
15	not only The Preserve, should accommodate bicycles and
16	pedestrians. Cyclists and pedestrians are legitimate road
17	users with rights, whose needs have long been overshadowed
18	by accommodations for the automobile.
19	We should not create anymore island
20	neighborhoods in this town that can only be reached by
21	motor.
22	Finally, on behalf of the Bikeways
23	Committee, we do hope that the Commission will begin to
24	employ the new bicycle and pedestrian standards that have

1	been accepted by the State DOT as of January 2010.
2	In closing, a copy of these, along with the
3	GIS concept drawings, and I really thank you for your time
4	and consideration.
5	CHAIRMAN MCINTYRE: Thank you very much.
б	Anyone else wishing to speak?
7	MR. RICHARD TIETJEN: Richard Tietjen. I'm
8	a former member of this august body, and was here for the
9	slaughter a few years ago, when the then plan for The
10	Preserve, so-called, was approved by this Commission, and
11	I voted for it.
12	It was a great plan. The plan we have
13	before us, a limited maybe pale version of it, and I'm no
14	longer in a position that matters, but I sure as hell
15	would not vote for it tonight.
16	Let me read you a couple of little things
17	that I'm concerned about. This is sort of random, but
18	this format helps (coughing) from wandering. Some of you
19	who were on the Commission in those days would appreciate
20	that.
21	I have a few questions, and, of course,
22	some thoughts on this so-called Preserve. I realized that
23	some of these things have been spoken about already, so
24	I'm not saying anything new, I'm sure.

1	One of the subjects would be trees. How
2	heavily cut would this property be to make room for
3	whatever the total is going to be, and this is a big if,
4	say 250 houses, roughly?
5	So how about the concerns that suggest for
6	the effects of cutting, of biocides on forest trees, that
7	is the poisons, which housing will generate inevitably,
8	plus automobiles and so on?
9	The integral trees, that ones that are
10	already there, particularly, there's a forest that we're
11	thinking about raping, pardon my French, is protective of
12	the forest floor and all the life that goes on at the
13	lower level of the bottom story of a forest.
14	There's a lot of concerns. Nesting birds
15	would be one. Lots of other animals and plants, which
16	would be negatively affected by a development.
17	The location of houses and/or parking needs
18	has buffers to protect us humans against the effects of an
19	ongoing pollution.
20	Now I was on the Conservation Commission
21	for a year, a million years it seems, and I became quite
22	familiar with the notion of an ongoing pollution. In
23	fact, we had kids running around town, hanging up signs
24	over drainage openings on the public roads and so on. It

1	was a big issue, and it should still be.
2	The products of the automobile culture and
3	the various machinery we use we think to improve on
4	nature, that is a caveat there.
5	Pedestrian accommodations is another
6	question. It isn't clear from what I heard about all
7	this, nor did I find it quite satisfactory the first time
8	around, but pedestrian accommodations are obviously
9	related to building anything that's big, and this is a big
10	one, a big thing. We think it is. We're not even sure of
11	that, are we, are you, that we will get more than the
12	first two or three chunks of it, then who knows what?
13	Getting from one place to another, from one
14	house to another, from a house to town, or to the golf
15	course, or just wandering around 850 acres, more or less,
15 16	
	course, or just wandering around 850 acres, more or less,
16	course, or just wandering around 850 acres, more or less, all these things are pedestrian matters, and I don't know
16 17	course, or just wandering around 850 acres, more or less, all these things are pedestrian matters, and I don't know what I don't have any sense, from what I've seen and
16 17 18	course, or just wandering around 850 acres, more or less, all these things are pedestrian matters, and I don't know what I don't have any sense, from what I've seen and heard, that there's any great concern for that, me, with
16 17 18 19	course, or just wandering around 850 acres, more or less, all these things are pedestrian matters, and I don't know what I don't have any sense, from what I've seen and heard, that there's any great concern for that, me, with my two feet. I have enough trouble keeping them going.
16 17 18 19 20	course, or just wandering around 850 acres, more or less, all these things are pedestrian matters, and I don't know what I don't have any sense, from what I've seen and heard, that there's any great concern for that, me, with my two feet. I have enough trouble keeping them going. Also, downstream flooding, or erosion of
16 17 18 19 20 21	course, or just wandering around 850 acres, more or less, all these things are pedestrian matters, and I don't know what I don't have any sense, from what I've seen and heard, that there's any great concern for that, me, with my two feet. I have enough trouble keeping them going. Also, downstream flooding, or erosion of areas cleared, but empty, this is always a possibility for

infrastructure, all that sort of thing, which can be so
 messy.

I think that should be considered, especially in the question of what's going to happen downstream. There are communities downstream from this project. I'm sure you all know that. You've looked at the maps.

8 How about machinery and blasting, if there 9 is a need for this? How about the infrastructure, a 10 partial development? What happens to it if the project 11 falters, or it goes through piecemeal, or even to 12 completion? It doesn't take much imagination to envision 13 what it could look like, and lacking some idea of what can 14 be a rather raw scene.

In this case, I'm thinking of the project in Colchester. You should take a look at it. It is a raw scene. Now there are many houses that are nice houses and all that, but it looks like an ex-forest. There might have been one there, but it isn't there now, so that is something you might consider.

If you get photographs of it or something to go by, I urge you to consider that. That's a bit of realism, and I just want somebody to tell me how this proposed landscape, with the possibility of another Lehman

Brother's failure, is not one that we in our very small, 1 2 limited town should risk being saddled with. 3 I don't have to explain that, I hope, if 4 you read the newspapers, or hear the television. Thank 5 you. CHAIRMAN McINTYRE: Thank you. Anyone else 6 7 wishing to speak? 8 COURT REPORTER: Your name, sir? 9 MR. GLEN RICE: Glen Rice. Good evening. 10 I'm Glen Rice, 192 Bokum Road. Just off of --11 COURT REPORTER: I'm sorry, sir, but I need 12 for you to --13 MR. RICE: Oh, okay. Anyway, we're just 14 about almost, well, we're diagonally across from the 15 proposed Bokum Road entrance. 16 I will try to limit my comments to the existing proposal, but there are other topics that I feel, 17 well, off topic, are relevant. 18 19 While most Commissions and Boards in any 20 town must take the future into consideration, nobody of 21 our town's government, other than this one, is charged solely with the future of the town and its land. 22 23 This application cannot be considered in a 24 It is not three isolated parcels applied for by a vacuum.

1	developer, interested only in creating a small development
2	of single-family dwellings, representing only a minor
3	change to an existing neighborhood.
4	Attorney Royston frequently referred to the
5	central acreage with the phrase that the Commission
б	already approved. While previous members may indeed have
7	approved the previous proposal, this application and the
8	subsequent application should now be considered to be
9	completely new, that the previous application did not
10	include the development of the current acreage is reason
11	enough to rescind approval of the plans to the central
12	development. It should not be considered piecemeal.
13	This applicant is wrong to assume that
14	because previous treatment in the entire acreage was
15	approved, that a future application for the development in
16	the central acreage is still approved. Things have
17	changed, including their designs and their applications.
18	Just tonight, the modifications to the central acreage,
19	that includes that in this proposal.
20	I would urge the Commission to rescind
21	permission on the central acreage as a condition for the
22	approval of these peripheral parcels.
23	On a more philosophic note, the real estate
24	bubble has burst. There is a housing glut, and do we

1	really need more housing in Old Saybrook?
2	Traffic considerations, initial reports
3	available on this Commission's website seem intentionally
4	vague regarding road and intersection improvements and
5	location size impact on existing homes and driveways,
6	lines of sight, etcetera, etcetera, and I'd like to thank
7	Selectman Peace for his details and expert testimony on
8	traffic implications and the costs involved. They are
9	considerable, and they are in perpetuity.
10	How long before a wider road is requested?
11	In their 2004 application, the Applicant's traffic expert
12	stated, in general terms, the need for wider roads,
13	traffic lights, straightened roads, and diversion of
14	traffic flow to meet the needs of the development.
15	A quick trip to the proposed Bokum Road
16	entrance will reinforce this need in sometimes terrifying
17	detail. Just park your car at the Bokum Road entrance and
18	watch what happens. I wouldn't suggest staying in the car
19	when you do that.
20	When our family moved to town 30 years ago,
21	it was with the intention of staying, and our girls were
22	raised here, attended schools K through 12, and we're
23	still here. Our granddaughter is now a third of the way
24	through our schools now.

1	The Applicant has a different goal that he
2	stated in his remarks in early December, and that is to
3	simply cut the losses of a bankrupt corporation.
4	I would contend that it won't end with
5	that, but with the total development of all the acreage.
б	They will be leaving us with the necessity to take land
7	from existing homeowners, and I think all you have to do
8	is research Kelo versus New London to see what kind of a
9	liability you're setting us up for in that regard, and I'm
10	one of those homeowners, who would have to have land
11	condemned by eminent domain in order to straighten Bokum
12	Road to accommodate the traffic in and out of there,
13	leaving us with a necessity to take land from existing
14	homeowners, in order to widen and straighten the roads and
15	maintain them in perpetuity, all of this to relieve the
16	losses of an investment company that is anxious to put Old
17	Saybrook in its rearview mirror as soon as they can get
18	their way.
19	While I can understand Attorney Royston's

desire to dot every I and cross every T, lengthy testimony that was little to actually clarify, but, rather, to obfuscate the issue, I'd like to cut through most of the Newman Group super-duper, heavy-duty modified special exception talk and clarify a few things.

1	At every step for the last 10-plus years
2	that this has been doing on, one applicant after another
3	has come before our Boards and Commissions, asking for
4	exceptions.
5	It's not that they couldn't have made money
6	or realized their development long ago if they had been
7	willing to work within the frameworks of the existing
8	plans from the Planning Commission, existing regulations
9	from the Zoning Board, and accepted standards of
10	development of the various environmental bodies they've
11	appeared before, but they wanted more.
12	To maximize their profits, they solicited
13	exceptions to the rules, regulations and guidelines that
14	all of us have had to live with over the years.
15	As I stated before the Zoning Board, there
16	is no obligation on this Commission to guarantee the
17	maximum profit for this corporation. Indeed, there is no
18	obligation on you or us to guarantee them a profit at all.
19	As someone, who has had to ask permission
20	before the Boards and town officials, I resent the idea
21	that one applicant can come before these Boards, these
22	very Boards time and again, and expect all of those plans
23	and regulations to be thrown out the window to benefit
24	themselves.

1	At the same time, someone, who wants to
2	build a non-regulation doghouse, or a non-conforming
3	driveway, is expected to live within the regulations
4	already in place.
5	Frankly, I see very little need for
6	governmental bodies that won't do the will of its
7	citizens. There is no grass root support, no groundswell
8	of opinion in favor of this development.
9	Look around. Look around at any of these
10	hearings and ask why these people come out, night after
11	night, to oppose this development and have at every turn
12	over the course of a decade plus.
13	Thank you for your time and your service to
14	our community. I hope that we can count on you to uphold
15	the standards that you have developed and deny the
16	application.
17	CHAIRMAN MCINTYRE: Thank you. Anyone else
18	wishing to speak?
19	MR. BRANSE: Mr. Chairman? For the record,
20	Mark Branse. Just a couple of clarifications for future
21	speakers. The term special exception is one that's not in
22	the statutes. It's not a variance. When any applicant
23	applies for a special exception, it is something that the
24	regulations do allow.

1	The Commission simply has discretion, a
2	greater level of discretion for other forums (coughing).
3	There was one other thing I was going to note, too, but I
4	think that's the main one.
5	The Commission cannot it is not a
6	majority rules situation. A lot of people have trouble
7	understanding that. Property owners, all of you,
8	including the ones in the front rows have the legal rights
9	to use their property.
10	If every man, woman, and child in Old
11	Saybrook votes that you can't, you, whoever you is, can't
12	use your property at all, that is not allowable, so it is
13	not a matter of the weight of public opinion. It's a
14	question of whether the criteria and regulation are met or
15	whether they are not, which I leave to you.
16	I am attempting to correct you just a
17	little bit, because if you try to use your property and it
18	transgresses my rights, I think you and I would have to
19	have some sort of intermediary to decide who would be
20	right.
21	So if your usage of your property
22	transgresses my rights and my property, I would think
23	you'd have to qualify your statement today.
24	MR. PETER WALSH: My name is Peter Walsh,

1 and I live at 4 Leada Woods Road, here in Old Saybrook, 2 and an awful lot of you people look awfully familiar. 3 First of all, I'd like to say thank you for 4 coming, for you guys. I was thinking of John 5 Nadar(phonetic) before and how he gets worked up, and I 6 must admit I get the same way. 7 I get worked up, because you guys -- hold 8 on a minute. You've put in so much time on this project 9 that, as a citizen, I can show my gratitude, but I do want 10 to add a couple of thoughts that I think you should 11 consider. 12 My background is engineering. I'm a 13 chemical engineer. I've been working the finance 14 community and most recently in commercial real estate, and 15 this transaction reminds me of a bidding process, and I'll 16 come back to it. 17 But more importantly is the role that you all are serving for all of us. If you were the Public 18 19 Utilities Commission, you would have to throw these 20 gentlemen out, and the reason why you would have to throw 21 them out is because they didn't present to you a 50-year capital plan. 22 23 A 50-year capital plan is a very sobering 24 thing, and the only reason why I know about it is because

1	I was acting as financial advisor to a local resident here
2	in town, who owned a water company for one of the bungalow
3	colonies over in Old Lyme about 15 years ago, and they
4	were trying to decide what they were going to do, because
5	they didn't know if they wanted to spend the money on the
б	water system that they were responsible for for the summer
7	residents.
8	So what they did was they went back and
9	forth, and then we sat down, and we spent time with the
10	PUC, and the PUC said, well, we have to treat you like
11	every other utility. That means 50 years capital plans.
12	How are you going to grow the system?
13	Now Bill got up and talked about the issue,
13 14	Now Bill got up and talked about the issue, but I'd like to be a bit more specific. Imagine yourself
14	but I'd like to be a bit more specific. Imagine yourself
14 15	but I'd like to be a bit more specific. Imagine yourself as a PUC, and think about that 50 years, because that's a
14 15 16	but I'd like to be a bit more specific. Imagine yourself as a PUC, and think about that 50 years, because that's a very real consideration.
14 15 16 17	but I'd like to be a bit more specific. Imagine yourself as a PUC, and think about that 50 years, because that's a very real consideration. On Ingham Hill Road today, we just got our
14 15 16 17 18	but I'd like to be a bit more specific. Imagine yourself as a PUC, and think about that 50 years, because that's a very real consideration. On Ingham Hill Road today, we just got our new stripe painted last month in the end of November. Now
14 15 16 17 18 19	but I'd like to be a bit more specific. Imagine yourself as a PUC, and think about that 50 years, because that's a very real consideration. On Ingham Hill Road today, we just got our new stripe painted last month in the end of November. Now that stripe tells those of us that watch everybody go over
14 15 16 17 18 19 20	but I'd like to be a bit more specific. Imagine yourself as a PUC, and think about that 50 years, because that's a very real consideration. On Ingham Hill Road today, we just got our new stripe painted last month in the end of November. Now that stripe tells those of us that watch everybody go over the speed limit that you're not going to get hit until the
14 15 16 17 18 19 20 21	but I'd like to be a bit more specific. Imagine yourself as a PUC, and think about that 50 years, because that's a very real consideration. On Ingham Hill Road today, we just got our new stripe painted last month in the end of November. Now that stripe tells those of us that watch everybody go over the speed limit that you're not going to get hit until the stripe was on the road, but now we know what side of the

1	head of the Department of Highways around here, because
2	he's a pretty busy guy, but it does tell you something
3	about capital improvements in Old Saybrook, if you can't
4	paint a new stripe on the road until November, and it took
5	them about 18 months to get it done this year.
6	And I don't criticize him for that, because
7	he does a lot of other things in town, but imagine if it's
8	twice the width, or imagine all the other things that Bill
9	was talking about, and that's part of the reality of what
10	all of us are dealing with, is the fact that it's not
11	today that's going to get you.
12	George Washington said don't pay me a
13	salary. Just cover my expenses, right? Well that's
14	exactly what we're being asked to do, is to cover their
15	expenses, and I think that's a big deal, because I think
16	that this whole thing, about handing things down to
17	generations, is a big deal.
18	So I would like to leave with you only one
19	thought, that all of us, who have been through a lot of
20	things about commercial development, remember what's going
21	on in this meeting.
22	Every meeting we have, the price that the
23	State of Connecticut would have to pay River Sound for
24	their property just went up, and, if you doubt me, look at

1	all the meetings we had, and look where their price was 10
2	years ago and where it is today, that they say won't take.
3	I'd like you to remember, every time we
4	have a meeting, what's happening is the price that we're
5	going to have to pay for this property, assuming the
6	project doesn't get built, is going to be X, but the price
7	that we do pay if it does is going to multiple of that
8	number.
9	I hate to think about things economically,
10	because it's really kind of insulting, but, oh, by the
11	way, I have nothing against all the issues about the Box
12	Turtles, and I probably ran over one this summer on Ingham
13	Hill, because we had so many of them, and you didn't get
14	them all, by the way, because they're in my pod, and I can
15	tell you right now, but I really do think you people have
16	to think of yourselves as the PUC and think of that 50-
17	year plan, because it's going to be a lot easier for you
18	to really think about how unfair it is to proceed any
19	further. Thank you very much.
20	CHAIRMAN MCINTYRE: Thank you. One more
21	speaker.
22	COURT REPORTER: Your name, please?
23	MR. SCOTT DEIDRICK: Scott Deidrick. I'm
24	Scott Deidrick. I live at 14 Cricket Court in Old

1	Saybrook. I also happen to be a member of the Parks and
2	Recs Commission. I was part of the Commission a good
3	number of years ago, when this original plan was
4	presented, and asked for input.
5	During that question and answer process, we
6	had requested 10 acres of flat land, so that we could put
7	ball fields on it, in order to maintain or I guess
8	continue to have as great a facility as we possibly could
9	in this town.
10	In the special exception that was granted
11	in 2005, that was all part of the plan. I met with, not I
12	didn't meet, but the Parks and Recs Commission met with
13	Mr. Doane and Attorney Royston recently, where we were
14	presented with the technical drawings and a draft of the
15	four proposed fields, what they might look like, and then
16	we had some questions that went along with that.
17	Concerns that obviously arise are traffic
18	concerns in and out of the facility, whether or not you
19	could engineer and make those fields all playable.
20	We seemed to get assurances that evening
21	that the fields, and we had elevations of 150 down to 100
22	feet that were presented to us, so we were asking would it
23	be able to be engineered, so you have flat 10 acres of
24	land, so that we could put the ball fields on, as we had

1	been promised, so to speak, in the original special
2	exception that was granted?
3	We requested a site walk. We were going to
4	do the site walk, but we had horrible weather that one
5	particular Sunday, so it was cancelled, and then the
6	Planning Commission had another site walk that I was
7	fortunate enough to attend, so we got an idea to see where
8	the acres are and where those fields might be located.
9	It does come to our attention, it did come
10	to our attention after that evening that the 10 acres that
11	are being discussed, and I think tonight at one point it
12	was 11.4 that we're talking about, not every one of those
13	acres are River Sound Development acres.
14	At least three, maybe three and a half, and
15	I don't have the specifics, you can get into that, are
16	
-	actually town owned property already, so, therefore, what
17	actually town owned property already, so, therefore, what we're giving is six, six and a half acres from River Sound
17	we're giving is six, six and a half acres from River Sound
17 18	we're giving is six, six and a half acres from River Sound that they have committed to, and I want to be on record
17 18 19	we're giving is six, six and a half acres from River Sound that they have committed to, and I want to be on record for this, they committed to engineering them to be flat
17 18 19 20	we're giving is six, six and a half acres from River Sound that they have committed to, and I want to be on record for this, they committed to engineering them to be flat and playable.
17 18 19 20 21	<pre>we're giving is six, six and a half acres from River Sound that they have committed to, and I want to be on record for this, they committed to engineering them to be flat and playable. One of the questions I want to make sure is</pre>

okay, because we -- we're taking about those unfunded
 liabilities.

If they engineer six and a half acres nice and flat and then we build from 120 feet down to 100 feet, who is engineering those other three and a half acres, so I want to make sure that, and I do feel as though the commitment is that they would also engineer those, as well, because we want to make sure that that's on the table and out there as one of our requests.

10 I kind of think that's the gist of what I wanted to share with you. The roadway in and out, 11 12 obviously, has been addressed. It's been spoken to 13 whether it's safe or not safe. The feasibility of re-14 engineering Ingham Hill has been discussed by a whole number of individuals in this particular room this 15 16 evening, so I think that's the gist of what I want to 17 share this evening. Thank you.

18 CHAIRMAN McINTYRE: Okay, thank you. 19 Normally, we don't try to turn off the public from 20 speaking in the portion of the public hearing, however, 21 due to time restraints, we've got a lot of questions from 22 the Board that have to be addressed to the Applicant 23 (coughing) close the public portion.

As I said before, we are going to be

1	reconvening on the 19th, and, so, if you have any other
2	questions or concerns, they could be addressed at that
3	point, however, if you can't attend the meeting, you can
4	also send us a letter, and that will be entered into the
5	record.
б	At this time, I'm closing the public
7	portion of the public hearing. I'd like to address the
8	Board. One of the questions we asked tonight should be
9	addressed, the clarification of what you've read and
10	reviewed in the letters, as far as the Applicant goes, and
11	the changes.
12	If there's nothing that you're repressing,
13	don't feel you have to ask a question. We'll have plenty
14	of time. We've got a lot more reviewing to do, and we're
15	going to have a lot more time next week for discussion
16	with the Applicant after they come back with their
17	changes.
18	At this time, Attorney Branse would like to
19	address.
20	MR. BRANSE: Unless the Commission has
21	something they want to do first.
22	CHAIRMAN McINTYRE: Okay. Does anybody on
23	the Commission at this time have any questions?
24	MR. ARESCO: Yeah. I wanted to ask some.

1	Michael Kline, you're going to show me the I mean you
2	don't have to do it tonight, but you were going to show me
3	the location of that, and, also, I would be interested in
4	all thank you.
5	I would be interested in the location of
6	the vernal pool. You've got to turn it on? Does that
7	work better? Michael Kline, what I wanted, if it's
8	possible, the locations of it's kind of hard to read
9	those little notations, as to where the vernal pools are,
10	but I'd like to see all the vernal pools that are located
11	in the modified areas, including any low-producing vernal
12	pools that are in that area, if that's possible.
13	I know you have those little dotted things.
14	I mean vernal pools, of course, interconnect, and I don't
15	know if we should be excluding the ones that are located
16	in and around the core. You don't want us talking about
17	the core, but, you know, the nature of the system, it
18	might not be a bad idea to just look at that.
19	I don't know if that's okay. I want to
20	make sure it's okay with Attorney Branse.
21	CHAIRMAN MCINTYRE: I would think that what
22	we're here, that we're sticking to the facts as they are
23	within the pods that are being developed.
24	MR. ARESCO: Well we're assuming, then,

1 that all the animals stay in those pods and don't go 2 anywhere else. 3 CHAIRMAN McINTYRE: That is something that 4 can be addressed on (coughing) entire level. Right now, 5 we're not at that. I don't think we're at that level. MR. ARESCO: Well if I'm going to be asked 6 7 to make a decision, I need to know. I need information to make that decision. 8 9 CHAIRMAN MCINTYRE: I agree. 10 MR. ARESCO: In our plan, in our Plan of 11 Conservation and Development, it clearly talks about us 12 preserving and conserving natural resources and so forth, 13 so I need to have information, so that I can determine 14 whether or not this particular development is in 15 conformity with the Plan of Conservation and Development, 16 so I need to know where the vernal pools are. CHAIRMAN MCINTYRE: Go ahead, Attorney 17 18 Branse. 19 MR. BRANSE: For the record, Mark Branse. 20 It says it's on. 21 CHAIRMAN McINTYRE: There's one up top, 22 too. 23 MR. BRANSE: Here we go. There's two of 24 them. I can't do two things at once. For the record,

1	Mark Branse. Correct me if I'm wrong, Commissioner
2	Aresco, but I understand the thrust of your question of
3	Mr. Kline to be, that you're looking to make it more
4	visible, sort of by color or whatever, where the vernal
5	pools are in these nodes, but, also, ones that are nearby
6	that there may be connections.
7	I'm assuming you're not referring
8	necessarily to physical connections, but connections in
9	the sense that they interrelate from a habitat standpoint,
10	so that you get a picture of how these modifications
11	relate to the areas being modified and to ones that are
12	related to them that may not be within the node, but are
13	close enough that there could be a habitat connection. Is
14	that the basic idea?
15	MR. ARESCO: I guess that's what I'm trying
16	to say, yes.
17	MR. BRANSE: And I think that's a relevant
18	question, because we do know that there's connectivity in
19	systems. We just don't know what that connectivity is.
20	MR. ARESCO: I hope that's fair, Mark.
21	Thank you.
22	CHAIRMAN McINTYRE: Any other questions?
23	MS. JANIS ESTY: Will that information be
24	available to all of us?

1	MR. BRANSE: Anything submitted will have
2	to go to the whole Commission.
3	CHAIRMAN McINTYRE: Attorney Royston, in
4	Jacobson's report, they were discussing I haven't had a
5	chance to review all of it, so I just want to make sure to
6	see if this has been addressed in there.
7	Jeff Jacobson addressed the issue of
8	without having the spot elevations on the drawings, it's
9	very hard to depict if, because one of the things we're
10	trying to do here is we're trying to give the yield and
11	that is the lot buildable? That's an important issue.
12	And he raised a very important question,
13	that if in one of the things, like, you know, trying to
14	build an extension basin up here, then the water has got
15	to run uphill. It's the same way if your house is way
16	down here. How are you going to build a driveway that
17	goes at a 16 grade?
18	So are we going to see anything to address
19	that issue?
20	MR. ROYSTON: Yes.
21	CHAIRMAN MCINTYRE: Okay. Any other
22	questions? Attorney Branse?
23	MR. BRANSE: Yes, thank you. I've got kind
24	of a miscellaneous group of things here. I'll use my

1	little toy here to see if I can keep the same things.
2	I have some questions for Sigrun Gadwa.
3	Come on up. Let's see. We're short a mike, aren't we?
4	I'll hand it to you. It will pick up on tape, but it
5	won't amplify, so anyone who is in the back, please feel
6	free to move to the front. Oh, okay. Now we're all set.
7	Thank you.
8	There's just a couple of things I want to
9	explore about your testimony. You've noted that you feel
10	that certain information is missing, and I just want to
11	note for the intervenor and for the Commission that the
12	intervenor can't prove the allegations of their
13	intervention by a lack of information.
14	The intervenor needs to provide affirmative
15	information that is so-called substantial evidence, and
16	Dr. Gadwa's testimony would be substantial evidence, as to
17	prove those allegations on the record, so the lack of
18	information alone is not sufficient, unless the
19	intervenor's expert has an opinion about what is on the
20	table, based on what she knows of the property.
21	And the other thing that is important about
22	current law and substantial evidence is that it is not
23	sufficient to prove in an intervention to say that there
24	is the possibility, or the potential, or the risk of

1 something.

2	There has to be testimony that in the
3	speaker's professional opinion this is something that is
4	reasonably likely to happen, and, so, I sort of want to
5	touch on a couple of things that you said.
б	You mentioned, for example, there are
7	portions of the Westbrook pod, where the data does not
8	support the viability of septic systems. You mentioned
9	the groundwater levels, the percolation rates, the shallow
10	depths, the ledge, and you indicated that that raised the
11	potential for increased nutrient levels.
12	There is always the potential for anything,
13	I suppose, and my question to you is you've obviously
14	studied the property, at least I guess the question is
15	have you viewed the property, or have you studied the
16	reports, have you studied the available information, and
17	do you have an opinion about whether or not there will, in
18	fact, be increased nutrient levels in the wetlands?
19	MS. GADWA: When there are septic systems
20	with confining layers, ledge at relevant shallow depths,
21	even if it's somewhat deeper than 18 inches, than the 48
22	inches
23	MR. BRANSE: You're referring to the Health
24	Code, the 40 inches of the Health Code?

1	MS. GADWA: Forty-eight inches of the
2	Health Code. The septic leaching migrates downslope and
3	discharges into wetlands. This is just a process, you
4	know, widespread (coughing) process, and the
5	concentrations of nitrates are increased.
6	The more septic systems, the greater the
7	confining layer, the greater the extent that this happens,
8	and it's a I've actually collected more quality data
9	from several, from more than a dozen different headwaters
10	wetlands, where there were septic systems up gradient, and
11	we found increases well above baseline.
12	I also collected more quality data from
13	headwater wetlands in pristine areas. This is actually a
14	scientific interest of mine in collecting this data.
15	Very interested in the effects of septic
16	system on headwaters wetlands, so I can state that it's a
17	fact, it's a reasonable likelihood, that when you have a
18	preponderance of shallow bedrock and septic systems, that
19	there will be increases in the nutrient levels in the down
20	gradient
21	MR. BRANSE: Okay, thank you. You also
22	mentioned that this type of topography, the shallow depth
23	of bedrock, the glacial erratics and so on, you said these
24	are areas that were often unsuitable for farming in the

1	past, and you said, so, these are areas where this
2	isn't an exact thing that you said, but that you'd expect
3	habitat communities. You said something about that.
4	COURT REPORTER: One moment.
5	MS. GADWA: Based on, you know, many years
6	of experience in field work, I found a diverse intact farm
7	communities, which are more sensitive to grazing and they
8	tend to disappear in areas that have in the past, where
9	you have pockets of very steep slopes and (indiscernible)
10	that have discouraged farming.
11	It's a fact that plants are sheltered by
12	irregular and steep topography unless grazed and
13	eliminated.
14	MR. BRANSE: And, therefore, what does that
15	
16	MS. GADWA: Therefore
17	MR. BRANSE: about this property?
18	MS. GADWA: Therefore, what I can say is
19	that given the probability of finding diverse high-quality
20	plant communities is substantially higher. There will be
21	more such areas where you have steep and irregular
22	quality.
23	MR. BRANSE: Now there was a site walk. I
24	don't believe you were in attendance at that site walk?

1 MS. GADWA: No, I wasn't. 2 MR. BRANSE: Have you physically viewed 3 this property? 4 MS. GADWA: I viewed very similar terrains 5 on Ingham Hill Road. I spent a day walking there. That 6 was years ago, but I've been so much right now. I know 7 there are certain areas, where (coughing) and it's not 8 universal that all areas of steep topography will always 9 have diverse -- you know, there are going to be certain portions, which are more accessible -- but there will be 10 11 enclaves of diversity, and those enclaves is what I was asking the Commission to consider identifying as part of -12 13 14 MR. BRANSE: The Commission only receives 15 what the parties bring it. 16 MS. GADWA: No. I'm asking the Applicant 17 identify. MR. BRANSE: The Applicant or the 18 19 Intervenor. 20 MS. GADWA: Yes. 21 MR. BRANSE: I mean the Intervenor could do 22 that mapping, also. 23 MS. GADWA: We can't get on the property. 24 MR. BRANSE: I mean Wetlands had site

1	walks. This Commission had site walks. Your Commission I
2	guess didn't have a site walk. There certainly have been
3	public site walks on the property over the years.
4	MS. GADWA: The Commission can certainly
5	request of the Applicant the information they need to make
б	their decisions, as to the locations of the valuable
7	resources.
8	MR. BRANSE: See, the problem is there's an
9	intervention. An intervention triggers certain things
10	that this Commission has to do, okay, and the Intervenor
11	needs to provide evidence in support of that intervention,
12	so that's what I'm probing in my questions to you.
13	MS. GADWA: Yeah. It's just a fact that
14	inaccessible ability (indiscernible, coughing).
15	Inaccessibility to plows means that there are there's
16	higher diversity and more remnant uncommon species. That
17	is a fact.
18	MR. BRANSE: Thank you. You also
19	mentioned, I believe it was the Bokum Road area, I lost
20	you at part of your comments, you mentioned a disruption
21	of migration and the potential for runoff getting into
22	these pools, and, again, I flagged to word potential.
23	I'm going to ask you the same question I've
24	asked you on the other items. Do you have an opinion

1	about the reasonable probability of that happening?
2	MS. GADWA: I shouldn't have used the word
3	potential. Whenever you have, especially when you have
4	shallow bedrock, whenever you have a watershed, that the
5	watershed and the vernal pool, that watershed includes
б	lawn areas and roads, the more soluble constituents will
7	runoff into the pool, at least when under saturated soil
8	conditions.
9	If it's dry, the runoff may soak into the
10	ground, but when either the ground is frozen or saturated
11	and there's heavy rain, there will be runoff.
12	MR. BRANSE: Thank you. Those are my
13	questions for you. Thank you very much.
14	MS. GADWA: Thank you.
15	MR. BRANSE: And then I had one question
16	for Attorney Royston. I know you can't wait. Let's see
17	here. Okay. Sorry. I'm going back to where that was.
18	MR. ROYSTON: This is one of the reasons
19	why I didn't have a prepared statement, so you would not
20	have any writing on that.
21	MR. BRANSE: I have almost every word you
22	said in writing.
23	MR. ROYSTON: I'm sure you do.
24	MR. BRANSE: You were addressing the you

1	were addressing the report by Mr. Jacobson, and he noted
2	in his report an additional noted in his report an
3	additional species of special concern, opuntia humifusa,
4	and I'm certainly mispronouncing that.
5	MR. ROYSTON: That's a prickly pear.
б	MR. BRANSE: Okay and he says, in order to
7	protect this species, the approved preliminary open space
8	subdivision plan retained an undisturbed area around this
9	plant. We would recommend that the same protection be
10	provided in the modified plan.
11	You said that you had noted that, and it
12	would be addressed, and I was unclear what you meant,
13	addressed and the plan would be revised in this
14	proceeding?
15	MR. ROYSTON: In our revised preliminary
16	open space plan in this proceeding.
17	MR. BRANSE: In this proceeding. Thank
18	you. That was what I was hoping you would say. Let's see
19	if I had anything else. I think that might have been my
20	only question of you. Yeah, there we go. Okay. Sorry.
21	Hang on. I'm sorry to keep you here. I skipped too
22	quickly.
23	There was something about the open space
24	that you said that I missed. There we go. In addressing

1	the intersection of I believe it was Bokum Road and 154
2	was it 154? I wasn't sure which, either 154.
3	You said we are not agreeing to any
4	specific improvements, but we are simply agreeing that we
5	will address them at the appropriate time. And when would
6	that be?
7	MR. ROYSTON: The appropriate time would be
8	when there is an application for, in particular, for the
9	full development of the property. That would be the time,
10	I think, that substantial traffic impacts will be on Bokum
11	Road.
12	Right at this point, it's my opinion that
13	under the current regulation for a potential nine-lot
14	subdivision on Bokum Road, a traffic study would not be
15	required, nor would development of that limitation.
16	Nine lots require offsite improvements
17	beyond the property frontage. The intersecting roadway
18	might require a site line of provisions, things of that
19	nature, but I do not believe that an additional nine
20	residences on Bokum Road provides traffic impacts of a
21	nature that would require us to have further offsite
22	improvements, however, the Regional Planning Agency in its
23	letter said that because of the study of Essex being done
24	in the spring, about the Bokum Road intersection with 153,

1 154 to the south, 153 to the north, that even the addition 2 of nine additional lots could have an impact. 3 I don't know whether the impacts would 4 require even a traffic study, but if they did, the next 5 question would be what are those impacts and what burden 6 should be shouldered by the developer? 7 That decision would be made at the time of the final subdivision plan for the nine-lot subdivision on 8 9 Bokum Road were that to occur. 10 Even at that limited point, I believe under 11 the subdivision regulations they can determine, even though the number of lots do not require (coughing) they 12 13 may indicate that one is needed at that point. 14 That's when it would be addressed. Limited 15 development, an application, full development when an 16 application is made. 17 MR. BRANSE: This, I'm afraid, Attorney Royston, is where you are losing me, because there is 18 19 currently a full build approved. 20 MR. ROYSTON: Yes. 21 MR. BRANSE: The current application is to retain that full build. 22 23 MR. ROYSTON: Correct. 24 MR. BRANSE: With, for example, the

1 additional nine lots being a component of the modified 2 full build. 3 MR. ROYSTON: That's correct. 4 MR. BRANSE: And the full build had this 5 Bokum Road pod connecting with both Ingham Hill Road and 6 Route 153. 7 MR. ROYSTON: That's correct. 8 MR. BRANSE: But as presented now, it 9 won't, at least it won't during the time that those nine lots are added, so what you're saying --10 11 MR. ROYSTON: It may not. 12 MR. BRANSE: What you're saying to me is 13 we're adding nine lots, and that won't affect the 14 intersections, but you're also saying those lots, nine 15 lots can proceed without the interconnections that are 16 depicted on the approved special exception. 17 MR. ROYSTON: Yes. MR. BRANSE: And I don't see how you can 18 19 have it both ways. 20 MR. ROYSTON: I don't understand why you 21 don't follow. Let me explain, again, that in the original 22 special exception, one of the conditions was that the 23 Applicant acknowledge and address at the time of final 24 subdivision approval the impacts that the additional

1	traffic from this approved development, that is 221
2	housing units, will impose upon the road systems.
3	That's what the condition is. That
4	condition remains in effect.
5	MR. BRANSE: And that condition was the
6	impact of 220 homes in the context of three interconnected
7	points of access.
8	MR. ROYSTON: Correct.
9	MR. BRANSE: So the question, then, is if
10	this modification were just suppose this application
11	were approved, and the Commission were to say approved,
12	provided you must provide those three interconnected
13	points. You don't have to build a central core. You just
14	have to build the road connections. Would that be
15	satisfactory to the Applicant?
16	MR. ROYSTON: I think what we are saying is
17	that under these three proposals, or under this proposal,
18	the three areas are developments of the three road
19	accesses.
20	MR. BRANSE: Yes.
21	MR. ROYSTON: What we have shown in our
22	plan is that those roadway accesses still could be
23	extended under a full development plan, so I don't think
24	that

1	MR. BRANSE: If there were a condition that
2	they be constructed as a condition of the three nodes,
3	would that be acceptable to the Applicant?
4	MR. ROYSTON: It would not, because I don't
5	think that condition makes any sense.
б	MR. BRANSE: Okay, so, it would not be
7	acceptable?
8	MR. ROYSTON: It would not be acceptable
9	that you have to construct the road connections. I think
10	what is acceptable is that the roadway be constructed, be
11	capable of meeting the requirements of the special
12	exception.
13	Mr. Hillson raised a point, for example, on
13 14	Mr. Hillson raised a point, for example, on Bokum Road, because of that roadway layout and the
14	Bokum Road, because of that roadway layout and the
14 15	Bokum Road, because of that roadway layout and the original special exception, provides for a paved width of
14 15 16	Bokum Road, because of that roadway layout and the original special exception, provides for a paved width of 26 feet, because it's a collector road, and, so, I think
14 15 16 17	Bokum Road, because of that roadway layout and the original special exception, provides for a paved width of 26 feet, because it's a collector road, and, so, I think you are faced with, okay, if the roadway you're going to
14 15 16 17 18	Bokum Road, because of that roadway layout and the original special exception, provides for a paved width of 26 feet, because it's a collector road, and, so, I think you are faced with, okay, if the roadway you're going to build for the nine lots, which is just a portion of that
14 15 16 17 18 19	Bokum Road, because of that roadway layout and the original special exception, provides for a paved width of 26 feet, because it's a collector road, and, so, I think you are faced with, okay, if the roadway you're going to build for the nine lots, which is just a portion of that roadway, same location, the same location coming in from
14 15 16 17 18 19 20	Bokum Road, because of that roadway layout and the original special exception, provides for a paved width of 26 feet, because it's a collector road, and, so, I think you are faced with, okay, if the roadway you're going to build for the nine lots, which is just a portion of that roadway, same location, the same location coming in from Bokum Road, the same location, same road layout, until it
14 15 16 17 18 19 20 21	Bokum Road, because of that roadway layout and the original special exception, provides for a paved width of 26 feet, because it's a collector road, and, so, I think you are faced with, okay, if the roadway you're going to build for the nine lots, which is just a portion of that roadway, same location, the same location coming in from Bokum Road, the same location, same road layout, until it gets approximately halfway into the property, but before

1 should we have to build that road to a paved width of 26 2 feet? 3 That's a legitimate question, because that 4 is the width that would be required if there were a full 5 development. If that road were extended, that's the paved 6 width that would be required for full development. 7 And I agree, that's absolutely an 8 appropriate question. 9 MR. ARESCO: Well it will be paved with less than -- is this thing working? Will it be paved with 10 11 less than 24 feet if it were just enacted on considering 12 the nine? 13 MR. ROYSTON: It could be. 14 MR. ARESCO: Would it be? 15 MR. ROYSTON: That's your decision. In my 16 response, if you'll take a look at that, what I indicate 17 in our response, specifically, is that it is a decision of the Commission, as to whether it would require that 18 19 roadway to be paved to a width of 26 feet. 20 You would decide that, yup, we think we 21 need it paved 26 feet. Alternatively, you could decide it 22 doesn't need to be paved to 26 feet to serve nine lots 23 with a cul-de-sac ending at the approximately 1,000 feet 24 into the property.

1	MR. ARESCO: Well why would we do that if
2	there's a potential of developing the core? Why would we
3	improve it for less than what would be required for the
4	core? Wouldn't we have to go back later on and
5	MR. ROYSTON: Exactly. It's your decision.
6	If you think it makes more sense to do the 26 feet now
7	and not leave it as a condition, so that if a future final
8	subdivision application was made to connect that to the
9	core, central core of the property as a collector road,
10	that we would have to go through increasing the pavement
11	width within the right of way.
12	MR. ARESCO: Okay, so, we've got two issues
13	here. We're talking about the improvements down on 154
14	and Bokum, and then we're talking about the pavement width
15	going in.
16	MR. ROYSTON: Absolutely.
17	MR. ARESCO: They're two different things.
18	MR. ROYSTON: They're two different things.
19	MR. ARESCO: What I'm having a hard time
20	with is why would you not commit to saying that if we go
21	ahead with this whole thing, we're going to make the
22	improvements down there? Why would you not commit to
23	that?
24	I mean we're not asking you to do anything

1 now. 2 MR. ROYSTON: That's exactly. How can you 3 say, look, why don't you, right now, before we get to a 4 final subdivision plan, before we have the traffic study, 5 which says exactly what needs to be done, before we have a 6 determination of what the impact of your traffic is at 7 154, go ahead and agree --8 MR. ARESCO: See, we don't know. We don't 9 know what your commitments are. 10 MR. ROYSTON: You know exactly what our 11 commitments are. MR. ARESCO: No, I'm saying to the core. 12 We don't know what you have in mind. 13 14 MR. ROYSTON: Nor do I. 15 MR. ARESCO: Pardon me? 16 MR. ROYSTON: Nor do I. MR. BRANSE: For the record, Mark Branse 17 18 again. And I guess that is the problem, is that you want 19 to retain the current special exception approval for the 20 core, but you don't want to commit -- you want the 21 Commission to commit. 22 I mean we were asked tonight to rescind 23 that approval, and, as you know, I said that's something 24 the Commission cannot do, so you're asking the Commission,

1	as they must, to keep the core special exception valid,
2	allowing you to build what it depicts, but you don't want
3	to say if we build the core, we will make the traffic
4	improvements that are required to do that. That seems
5	like a very simple request.
6	MR. ROYSTON: That seems like a very simple
7	request, but it is exactly we are agreeing that that
8	condition of the original special exception remains in
9	effect, and, Attorney Branse, as I indicated, I do not, at
10	this point, I think I said without disagreeing or arguing,
11	as to whether or not that condition can be imposed in a
12	special exception, we have agreed that it will remain in
13	effect.
14	That, I believe, is a substantial
15	concession, because, under the Upjohn case, that is there
16	is an Upjohn case, in which the Applicant, who has agreed
17	to and taken advantage of a condition, which might not
18	have been able to have been imposed, they can't contest it
19	later.
20	So, in effect, what you're saying, you
21	know, why don't you just agree to make those improvements,
22	you know, 154? Just agree to make them. I have no idea
23	what is the appropriate improvement to be made down there.
24	I believe at the time an application is

1	made, at that time, there's going to be a traffic study.
2	There's going to be a determination of what the impacts
3	are, how far down the road your traffic has those impacts,
4	but this Applicant has agreed, look, we will have to
5	address those offsite impacts.
б	Even if you couldn't impose it in a
7	subdivision, we're going to have to do it in this
8	subdivision, because it's part of our special exception.
9	If we take advantage of that, then we've got to take a
10	look at that.
11	We've got to take a look and do exactly
12	what was said in the original special exception. You have
13	got to acknowledge and address the traffic impacts from
14	the development that has been approved.
15	And if it's 221, that's a big difference,
16	but we still have to have those impacts looked at, because
17	we've got to come back to this Commission for a final
18	subdivision approval, whether it's 221 or whether it's
19	nine. We have to come back to this Commission, and you're
20	going to make a determination, as to what we have to do to
21	address the traffic impacts associated with the traffic
22	burden that we're providing.
23	I think this Applicant has gone beyond what
24	needs to be done, by simply acknowledging and agreeing, as

1 part of this special exception, that that requirement 2 still remains. 3 MR. BRUCE HILLSON: Attorney Royston? For 4 the record, Bruce Hillson, Traffic Engineering Solutions. 5 I'd like to take a step back and really a question б relating to the connectivity of the three points of 7 access. As you're well aware, one of my concerns 8 9 throughout the application, going back to 2005 or 10 thereabouts, has been that the Ingham Hill Road 11 development area is a very extensive dead end roadway 12 network. 13 From the point where it has a second 14 opportunity for access to the end, it is about a mile and 15 a quarter in length, plus all the side streets that go off 16 it. 17 One of the purposes of having the connectivity was to provide a second means of access to 18 19 Ingham Hill Road for safety purposes, fire engines, 20 police, ambulances, in case the river, for whatever 21 reason, Ingham Hill Road became blocked. 22 Putting aside for a moment your indication, 23 that the Applicant does not consider it appropriate to 24 impose the burden of such secondary access to Ingham Hill

1	Road as a condition of this limited development, is there
2	any particular reason or any reason why that connectivity
3	could not be made?
4	MR. ROYSTON: If I understand you
5	correctly, your question correctly, is there any reason
6	why, under this proposal, if a standalone development were
7	allowed at either end, Bokum Road and Ingham Hill Road, is
8	there any reason why the interior connection could not be
9	made in the future?
10	MR. HILLSON: That's correct, or at this
11	point. At this time.
12	MR. ROYSTON: At this point, there are
13	clearly a number of potential reasons why it could not.
14	As I've indicated already, we have not revisited the whole
15	issue of whether or not there's going to be an access to
16	the railroad.
17	We have not gone through Westbrook. As
18	we've indicated, there's no applications pending there.
19	Particularly, as to Bokum Road, at this point, I can't say
20	whether that connection will ever be built.
21	Approximately, three years from that and
22	within that three years, a determination is going to be
23	made, as to whether a plan will come before this
24	Commission, which will provide that connection.

1	I can't stand here and tell you whether
2	that plan is going to be made tomorrow, six months, one
3	year, two years, three years or whatever. I don't know.
4	MR. HILLSON: Going back several years
5	again, this is after the original subdivision approval, we
6	had several meetings with you and some of the engineers
7	involved, looking at the development in the next days, or
8	getting a subdivision approval, and during that process,
9	there was some discussion about not making the connection
10	directly from Westbrook or from anyplace else to Ingham
11	Hill Road, but, rather, looking at a connection that would
12	be for emergency purposes only.
13	MR. ROYSTON: That's correct.
13 14	MR. ROYSTON: That's correct. MR. HILLSON: And I'm wondering if that has
14	MR. HILLSON: And I'm wondering if that has
14 15	MR. HILLSON: And I'm wondering if that has been explored any further, and if that is something that
14 15 16	MR. HILLSON: And I'm wondering if that has been explored any further, and if that is something that could be explored with this application to modify, in
14 15 16 17	MR. HILLSON: And I'm wondering if that has been explored any further, and if that is something that could be explored with this application to modify, in order to construct three, so that we would have the
14 15 16 17 18	MR. HILLSON: And I'm wondering if that has been explored any further, and if that is something that could be explored with this application to modify, in order to construct three, so that we would have the secondary point of access.
14 15 16 17 18 19	MR. HILLSON: And I'm wondering if that has been explored any further, and if that is something that could be explored with this application to modify, in order to construct three, so that we would have the secondary point of access. MR. ROYSTON: The discussions, which Mr.
14 15 16 17 18 19 20	MR. HILLSON: And I'm wondering if that has been explored any further, and if that is something that could be explored with this application to modify, in order to construct three, so that we would have the secondary point of access. MR. ROYSTON: The discussions, which Mr. Hillson referred for the benefit of the Commission, is
14 15 16 17 18 19 20 21	MR. HILLSON: And I'm wondering if that has been explored any further, and if that is something that could be explored with this application to modify, in order to construct three, so that we would have the secondary point of access. MR. ROYSTON: The discussions, which Mr. Hillson referred for the benefit of the Commission, is that these were discussions that were held when there was

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1	Would there be other development
2	potentials? As I'm sure you're aware, River Sound has had
3	to look at the potential of developing this property
4	without a golf course, developing this property without
5	public water, developing this property without a community
6	sewage system and any other combination of all those
7	options.
8	Looking at that, there were discussions
9	with Mr. Hillson, and I think appropriately indicated that
10	there's a strong desire on his part, as the Traffic
11	Engineer for the community, to find an emergency, some
12	second access to particularly to Ingham Hill Road.
13	And this particular application provides
14	probably one benefit, which I have suggested should be
15	reviewed, but I don't think it's our, the Applicant's
16	responsibility to review it, but just as like Mrs.
17	Connelly said about the bike trail, potential bike trail
18	from the athletic field, we're moving closer with this
19	development to a potential emergency connection through
20	Park Memorial Field(phonetic), however, you know, the
21	topography of that area are something that we have not
22	looked at.
23	MR. BRANSE: I think the question to you
24	was are you prepared to look at it?

1	MR. ROYSTON: I think we're prepared to
2	look at that, as I said, and I do believe that this is
3	correct. If you say, as part of the special exception,
4	look at, because we've done an awful lot of looking
5	already, that's acceptable, to look at it, to commit, to
6	commit that we're going to provide that, and I've
7	addressed that in my response.
8	How can you say that this Applicant for
9	this minimum development at this point is going to have to
10	provide some sort of secondary access to Ingham Hill Road?
11	
12	You know, 221 housing units in those three
13	connections provided the connections to Ingham Hill Road.
14	Ingham Hill Road used to be approved out of Essex, and it
15	was part of his plan that because the environmental
16	constraints of that.
17	That road wanted to be retained simply as a
18	part of the trail system, not to be developed. Any of you
19	who have walked, and I'm sure you have, understands why.
20	MR. BRANSE: But that was assuming that you
21	had three points of interconnected access.
22	MR. ROYSTON: That's correct. That is
23	correct, but if you want to revisit that, I think, in all
24	due respect, the same answer would be given today. I

think the same answer would be given today.
MR. BRANSE: The same answer?
MR. ROYSTON: That it is not a reasonable
solution to extend Ingham Hill Road in its old historic
place to Essex.
MR. BRANSE: To Essex? Okay.
MR. ROYSTON: Yeah, it goes to Essex.
MR. BRANSE: Yes, I know.
MR. HILLSON: I guess, is my final thought,
I'll go back to what the original thought is, and that is
that I think it's very important that a second means of
access of emergency vehicles at a minimum be provided, in
order to serve the safety of the existing, as well as the
future residents on Ingham Hill Road.
MR. ROYSTON: With all due respect, other
than Ingham Hill Road, I'm aware of the issues with Ingham
Hill Road, that it doesn't seem to me that at the time the
subdivision was built that anybody was saying that, you
know, you ought to provide an access to, second access to
Ingham Hill Road, and all the development has proceeded,
and it is a longstanding problem, as you had said.
If the whole proposal goes through, you've
got the access. If what we're asking to modify and if
only the modification goes through, you have an additional

1 13 lots on Ingham Hill Road.

2 MR. HILLSON: If the request to modify the 3 open space subdivision is approved, three pods get filled, 4 and the core then gets sold to whoever, say it gets sold 5 to the state or the town and it's left as open space, the 6 potential connectivity at that point in time will have 7 disappeared, and that would leave Ingham Hill Road, with its mile and a third length, of only one point of access 8 9 and the hundred or more homes left with only that one 10 point of access. 11 In the case of emergency, that one access 12 may not be adequate. I guess that's the only point I'm 13 attempting to make tonight. 14 MR. BRANSE: For the record, again, Mark I quess I have a question for Mr. Hillson, and 15 Branse. 16 you don't have to answer it now. You can put it in a 17 report later if you're more comfortable. 18 I think Attorney Royston has been very 19 clear that the current proposal is to do the three pods 20 now and address emergency access or interconnectivity in 21 some subsequent development phase, though he doesn't want 22 me to use the term phase. 23 Do you have a professional opinion about 24 that?

1	MR. HILLSON: My professional opinion is
2	that the length of the existing dead end facility, dead
3	end roadway system, does present a safety issue of the
4	people that presently live there, and the addition of 13
5	more homes will just place the residents of those 13
6	additional homes in the same precarious position as those
7	people who presently live there.
8	MR. ROYSTON: If I could just add to that,
9	I have attempted to address in my response in the
10	materials you have, and Mr. Hillson has described this as
11	a longstanding, lingering problem, and there's no doubt
12	about the facts.
13	It's simply who are you going to place the
14	burden upon to find that secondary access if the whole
15	development doesn't go through? If the whole development
16	comes through, you've got who are you going to put that
17	burden on, and I submit that it shouldn't be put on A,
18	even though I live over there. I shouldn't have a special
	even chough i live over chere. I shouldh c have a special
19	tax put on me. I'm sure the other 125 homes that are on
19 20	
	tax put on me. I'm sure the other 125 homes that are on
20	tax put on me. I'm sure the other 125 homes that are on Ingham Hill Road feel the same way.
20 21	tax put on me. I'm sure the other 125 homes that are on Ingham Hill Road feel the same way.

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1	MR. ROYSTON: And 221. And 221, if a final
2	subdivision plan is brought to you in the next three
3	years, that will have to have three access points, and
4	Ingham Hill Road will be extended, and, believe me,
5	believe me, you're going to have the Ingham Hill Road
6	residents up here, and they're not going to be happy, just
7	like they weren't happy in 2005.
8	MR. BRANSE: So what that says to me is
9	that we could get the extra 13 lots and still never get
10	the connection, even if the special exception goes
11	forward? Is that what you're saying to me?
12	MR. ROYSTON: Before I answer that, you're
13	going to have to repeat it. I think, if you're saying
14	that is it possible that if we get, if River Sound gets 13
15	lots, if they get 13 lots, does this mean that the three
16	access points may never be built?
17	MR. BRANSE: That wasn't my question.
18	MR. ROYSTON: Okay, then, could you tell?
19	MR. BRANSE: You just said to me that you -
20	- you just said that you thought there would be a great
21	deal of opposition when that interconnection came about,
22	and, so
23	MR. ROYSTON: The final plans.
24	MR. BRANSE: Okay, so, what that says to me

1 is that depending on how fierce that opposition is, we're 2 going to be talking 13 more lots now on Ingham Hill Road 3 and still no connection. 4 MR. ROYSTON: That is a potential, yes, it 5 is. MR. BRANSE: And I think we've just heard 6 7 our Traffic Engineer tell us that would not be a good idea. 8 9 MR. ROYSTON: That's what you heard him 10 say, but I think Mr. Hillson would also agree that the 13 11 lots are not the cause of the problem, rather, it's just another 13 lots added to 125 residents, about a 10 percent 12 13 increase in the number of a longstanding, lingering 14 problem that has not been addressed. 15 MR. HILLSON: I do not disagree with your 16 statement, however, it is a longstanding problem that hasn't been addressed to date, that now has an application 17 in front of it, of this Commission, with the opportunity 18 19 to resolve it, and I think it will be remiss on my part to 20 not point that out to this Commission, that it is a longstanding issue, we have an opportunity to address it, 21 and it should be considered. 22 23 MR. ROYSTON: I'm sure you are considering 24 it. We stated our position. I understand Mr. Hillson's

1	viewpoint. You know I understand it, and I hope you
2	understand mine.
3	MR. BRANSE: Mr. Chair, any other
4	Commission questions? I have one more unrelated to
5	traffic. I don't know if anyone else wants to follow-up
6	on traffic.
7	MR. ARESCO: May I ask a question before
8	you ask that? Can we ask other questions of the Applicant
9	at another time, so we don't have to? It will be open to
10	ask questions of the Applicant at another time.
11	MR. ROYSTON: If you vote to continue the
12	public hearing, which I assume you will.
13	MR. BRANSE: Actually, I'll put mine in a
14	memo. That will give you more time to react.
15	CHAIRMAN McINTYRE: Okay. Is there anybody
16	on the Commission that has any questions of the Applicant
17	at this time? I'm not seeing any.
18	At this time, I'd like to have a motion to
19	continue the public hearing to January 19th.
20	MR. ARESCO: So moved.
21	CHAIRMAN MCINTYRE: At this location at
22	7:30 p.m.
23	MR. ARESCO: So moved.
24	CHAIRMAN MCINTYRE: Is there a second?

1	MS. ESTY: Second.
2	CHAIRMAN MCINTYRE: A motion has been made
3	by Sal and seconded by Janis. Any discussion? Hearing
4	none, all in favor?
5	VOICES: Aye.
б	CHAIRMAN MCINTYRE: Opposed? Approved.
7	Okay.
8	(Whereupon, the hearing adjourned at 11:25
9	p.m.)

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